1 DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING 2 ORGANIZATION 3 4 **Board Meeting** 5 6 August 12, 2020 7 MINUTES OF MEETING 8 9 10 The Durham-Chapel Hill Carrboro Metropolitan Planning Organization Technical Committee met on August 12, 2020 at 9:00 a.m. through a Zoom © teleconferencing 11 12 platform due to the COV-19 pandemic and the limited access to the City Hall of 13 Durham. The following people were in attendance: 14 15 Wendy Jacobs (Chair) Durham County Renee Price (Member) Orange County 16 Charlie Reece (Member) City of Durham 17 18 Steve Schewel (Member) City of Durham GoTriangle 19 Michael Parker (Member) Jenn Weaver (Vice Chair) Town of Hillsborough 20 Town of Carrboro 21 Damon Seils (Member) Town of Chapel Hill 22 Pam Hemminger (Member) 23 Michael Fox (Member) NC Board of Transportation 24 Heidi Carter (Alternate) Durham County 25 Mark Bell (Alternate) Town of Hillsborough Amy Ryan (Alternate) Town of Chapel Hill 26 27 28 Meg Scully GoTriangle 29 Chuck Lattuca GoTriangle VHB 30 Taruna Tayal 31 Roberta Fox Catalyst Design 32 Scott Thomas Resident Katherine Eggleston GoTriangle 33 Nishith Trivedi **Orange County** 34 35 Stephen Robinson NCDOT Division 7 Kumar Neppali Town of Chapel Hill 36 Theo Letman **Orange Public Transportation** 37 Matthew Cecil Chapel Hill Transit 38 John Tallmadge **BikeDurham** 39 40 Evan Tenenbaum City of Durham Transportation

- 41 Ellen Beckmann
- 42 Bryan Kluchar
- 43 Bill Judge
- 44 Brooke Ganser
- 45 Mary Kate Morookian
- 46 Margaret Scully
- 47 Caroline Dwyer
- 48 Hank Graham
- 49 Tina Moon
- 50 Bergen Watterson
- 51 John Hodges-Copple
- 52 Jomar Pastorelle
- 53 David Keilson
- 54 Heidi Perry
- 55 John Grant
- 56 Joseph Giegle
- 57 Julie Bogle
- 58 Michael Page
- 59 Sean Egan
- 60 Joe Milazzo
- 61 Jay Heikes
- 62 Tasha Johnson
- 63 Zachary Hallock
- 64 Richard Hancock
- 65 Don Bryson
- 66 Jennifer Green
- 67 Brian Litchfield
- 68
- 69 Aaron Cain
- 70 Anne Phillips
- 71 Joelle Davis Carter
- 72 Andy Henry
- 73 Dale McKeel
- 74 Felix Nwoko
- 75 Filmon Fishastion
- 76 Andy Henry
- 77 Jaehoon Kim
- 78

79 Quorum Count: 9 of 10 Voting Members

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City of Durham Transportation NCDOT Division 8 City of Durham Transportation **Durham City-County Planning** Kimley-Horn GoTriangle **Renaissance Planning Group Research Triangle Foundation** Town of Carrboro Town of Chapel Hill TJCOG Town of Chapel Hill NCDOT Division 5 Resident **NCDOT Traffic Operations** Federal Highway Administration NCDOT TPD North Carolina Central University City of Durham RTA GoTriangle City of Durham Public Works Town of Carrboro NCDOT Division 5 VHB GoTriangle **Chapel Hill Transit**

DCHC MPO DCHC MPO

82 83	Chair Wendy Jacobs called the meeting to order at 9:00 a.m. A roll call was
84	performed by Filmon Fishastion. It was noted that Lydia Lavelle and Vice Chair Jenn
85	Weaver would not be in attendance and there would need to be a vote to excuse their
86	absences (Vice Chair Jenn Weaver later arrived at the meeting). Next, Chair Wendy
87	Jacobs called for a motion to excuse those members that would be absent from the
88	meeting. Pam Hemminger made a motion to grant an excused absence to Lydia Lavelle
89	and Vice Chair Jenn Weaver. The motion was seconded by Michael Parker. The motion
90	passed unanimously.
91	PRELIMINARIES:
92 93	Chair Wendy Jacobs acknowledged that Michael Parker would serve as the
94	representative for GoTriangle and Amy Ryan would serve as the alternate for the
95	Chapel Hill Town Council. Joelle Davis Carter was also introduced to the Board as the
96	new minutes transcriber.
97 98 99 100	2. Adjustments to the Agenda Chair Wendy Jacobs asked if there were adjustments to the agenda. There were
101	no adjustments to the August 12, 2020, agenda.
102 103	3. Public Comments
104	Chair Wendy Jacobs asked if there were any individuals signed up for public
105	comments. Aaron Cain stated that there were no members of the community signed up
106	to speak.
107	4. Directives to Staff

108	Chair Wendy Jacobs noted that the directives to staff were in the agenda packet.
109	CONSENT AGENDA:
110 111	5. Approval of June 10, 2020, Meeting Minutes
112	
113	Chair Wendy Jacobs indicated that minutes from the June 10, 2020, needed
114	approval. Pam Hemminger made a motion to approve the June minutes. Renee Price
115	seconded. The motion passed unanimously.
116	ACTION ITEMS:
117 118	6. 2050 MTP Goals and Objectives
119	Andy Henry, LPA Staff
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121	Andy Henry provided an update and overview of the 2050 Metropolitan
122	Transportation Plan (MTP) goals and objectives. The action item he requested from the
123	MPO Board members was to hold a public hearing for the 2050 MTP goals and
124	objectives, discuss the goals and objectives, and adopt them in September. Some of
125	the key highlights Andy Henry emphasized were around 1) the development of the
126	survey through MetroQuest and how the survey was distributed; 2) partnerships with
127	organizations like the Capital Area Metropolitan Planning Organization (CAMPO) to
128	increase participation; 3) demographic information about the participants (e.g. race,
129	age, gender and household income; and 4) strategies to enhance the survey and obtain
130	more participation from diverse communities.
131	There was conversation about strategies used to distribute the survey in diverse
132	and low-income communities. Andy Henry explained that the subcommittee wanted
133	higher numbers from these communities. By partnering with organizations such as

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134 CAMPO and ENGAGEDurham, overall survey numbers increased from approximately135 412 to 1,400 in a short period of time.

Damon Seils made comments about measures of success in getting meaningful 136 137 results from all communities. He as well as other Board members stressed the 138 importance of being more intentional in survey recruitment efforts and ensuring the 139 survey design (e.g. questions, the wording of the goals and objectives) is the most 140 effective in resonating with diverse populations. The Board also acknowledged that 141 personal interactions are a better way of obtaining this information versus online 142 mediums but noted that COVID-19 has significantly impacted the ability to coordinate high levels of engagement with community members in public forums. 143

Following discussion and comments, Chair Wendy Jacobs opened the publichearing for the 2050 MTP Goals and Objectives.

Heidi Perry and John Tallmadge signed up to speak during the public hearing
regarding the 2050 MTP Goals and Objectives and the survey. Both speakers
applauded the committee's work on facilitating this process, developing the survey, and
being allowed to share some of their concerns and perspectives.

Heidi Perry drew attention to areas of the survey where improvements could be made. In general, she noted that the individuals who probably utilize transit the most would not take it due to the way some of the goals and objectives are framed. Other issues Heidi Perry highlighted included 1) being able to take the survey multiple times which could cause bias with the data collection, 2) zip codes were optional on the survey which may not provide critical information for map development, 3) the lack of representation of community members who may need public transit and input may not

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be heard due to low response rates from specific communities, and 4) the need for
more questions focused on how people get places instead of a focus on public meetings
with maps that may be overwhelming.

160 John Tallmadge used a metaphor of a "big ship" and pressing hard on the tiller to 161 go a different direction with public transit in the region. John Tallmadge framed his 162 comments on disparities of access, safety, and emissions. He pointed to the goals of 163 equity of access and how they do not address the negative disproportionate impacts 164 and outcomes for people of color (e.g. the need for public transit for low-income 165 individuals needing access to jobs and shopping). A final point made by John Tallmadge was about Vision Zero. He emphasized the objective should be zero deaths 166 167 and serious injuries on our streets and roadways by 2050.

168 Chair Wendy Jacobs and several other Board members thanked Heidi Perry and 169 John Tallmadge for their thoughtful and targeted comments. Chair Wendy Jacobs 170 closed the public hearing. Comments from Heidi Perry and John Tallmadge sparked 171 several additional questions with recommendations to the survey and specific strategies 172 for changes. Chair Wendy Jacobs stated that the Board would expect changes to the 173 goals and objectives based on the comments heard during the public hearing.

174 **7. Public Engagement Plan**

175 Andy Henry, LPA Staff

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Andy Henry stated the action requested for the meeting was to conduct a public hearing, have discussion, and potentially adopt the 2050 Public Engagement Plan in September. He noted that only one comment had been received about the Public Engagement Plan, and that the goals and objectives and survey have attracted the most attention from the public. Chair Wendy Jacobs inquired about whether there has

been any thought given to partnering with organizations to facilitate engagement work.

183 Andy Henry indicated that the goal was to conduct more in-person engagement

activities but the pandemic has impeded those opportunities and that there would be a

185 need to develop and implement more creative engagement strategies due to very

- 186 limited person-to-person activities being currently permissible.
- 187 Chair Wendy Jacobs opened the public hearing and then closed the hearing 188 given that there were no community members signed up to speak. Chair Wendy Jacobs 189 asked if there were any other comments regarding the Public Engagement Plan. 190 Examples of the comments to strengthen the plan and continue to engage under COVID-19 include 1) going beyond putting the Board's ideas before the community but 191 192 incorporating their ideas into the work, 2) more general and relatable questions, and 3) 193 reach out to staff and member jurisdictions about ways to reach the most impacted communities during the pandemic. 194
- 195 8. Environmental Justice Report

196 Anne Phillips, LPA Staff

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198 Anne Phillips presented an update on the draft Environmental Justice Report and 199 indicated that the draft report was released for a 45-day public comment in May. No 200 public comments have been received to date. Anne Phillips then drew the Board's 201 attention to two additional items related to the report: 1) one staff member suggested 202 including an appendix that applies the methodology used in the report to counties so the 203 approach could be employed by counties for projects such as transit plans, and 2) the 204 Federal Highway Administration (FWHA) noted the similarity of this report to the 2014 205 report and had questions about why there were fewer census block groups included this

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time around. Anne Phillips responded that fewer block groups were included becausethis report only focused on groups within the DCHC boundary.

Anne Phillips indicated that the action for today was to hold a public hearing and 208 209 then the Board would consider adopting the report in September. She then opened the 210 floor comments. Chair Wendy Jacobs stated that she found the appendix very 211 interesting and believed it could aid other governing bodies with decision-making and 212 planning. Chair Wendy Jacobs then opened the public hearing and asked if there was 213 anyone to speak on the item. There were no speakers and Chair Wendy Jacobs closed 214 the public hearing. 9. Chapel Hill North/South Bus Route and Locally Preferred Alternative (LAP) 215 Matt Cecil, Chapel Hill Transit 216 217 218 Chair Wendy Jacobs stated the Board was being asked to take action on this 219 item by adopting a resolution. Matt Cecil provided an update on the North-South BRT 220 project and noted that staff expects the project to receive a medium overall rating from 221 the Federal Transit Administration (FTA) and that an amended locally preferred 222 alternative (LPA) was selected by Chapel Hill Town Council. Per the FTA's 223 requirements, the LPA also needs to be adopted by the MPO Board. 224 Michael Parker made a motion to adopt the resolution to amend the LPA for the 225 North-South BRT. Renee Price seconded the motion. The motion passed unanimously. 226 10. TIP Amendment #2-FY2020-2029 227 Anne Phillips, LPA Staff 228 229 Anne Phillips shared information on the amendment and indicated that most 230 were coming from NCDOT. Anne Phillips highlighted three projects associated with

schedule delays, all occurring in Durham. The projects are UB-5904, P5-706 and P7-

232 5717. The City of Durham requested a modification to TA-4923 to acquire buses for 233 GoDurham. Chair Wendy Jacobs asked if there any questions or comments. There 234 were several questions regarding the Duke Beltline, NCDOT's decreased funding, and 235 project delays, and insight and updates on NCDOT's current financial situation. Michael 236 Fox provided information and explained that what the Board is seeing is a first step of 237 the reprogramming of the State Transportation Improvement Program (STIP). Michael Fox further noted that the STIP funds projects for over a 10-year period and we are 238 239 currently locked in for the first 5 years. Michael Fox indicated that it would be good to 240 have Van Argabright, Director of Planning and Programming for NCDOT, attend the next Board meeting to answer these questions. 241

Michael Parker made a motion to adopt the resolution approving Amendment #2 to the Transportation Improvement Program. Michael Fox seconded the motion. The motion passed unanimously.

245 11. Orange County Transit Plan

246 Carolyn Dwyer, Renaissance Planning Group

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248 Carolyn Dwyer provided a project update on the Orange County Transit Plan, 249 along with what to expect over the next couple of months and details on planned public 250 engagement and outreach. Carolyn Dwyer informed the board that they have two major 251 pushes for public engagement. The first deals with understanding goals, wants, and 252 needs of the community. A website has been developed with a wealth of information 253 and a transit summit will be held virtually in October. The second wave of engagement 254 will involve using values, goals, and needs identified during the first phase to transition 255 into scenarios for transit investment and strategy to enhance transit for people in

- 256 Orange County. She noted that the County is also developing content for two
- 257 deliverables-one being a transit brochure to better inform the public.
- 258 No action was required by the MPO Board as this item was for informational
- 259 purposes.

- 260 **<u>12. Durham County Transit Plan</u>**
- 261 Aaron Cain, LPA Staff
- 262 Brooke Ganser, City-County Planning
- 263 Allison Fluitt and Mary Kate Morookian, Kimley-Horn
- Aaron Cain, Brooke Ganser, and Mary Kate Morookian provided the updates and
- 266 overview of the Durham Transit Plan. Aaron Cain mentioned that Kimley-Horn was
- brought on board in May. Aaron Cain emphasized that this is a multi-jurisdictional and
- 268 multi-agency effort where DCHC MPO serves as the lead. A kickoff meeting was held, a
- 269 public engagement plan has been developed, and data gathering is well underway. In
- order to draft goals and objectives, information is being drawn from community insight
- and comments from the listening and learning community workshops and feedback from
- engagement ambassador sessions. A Comprehensive Operational Analysis (COA) plan
- 273 has been employed to review administration, operations, and maintenance of
- 274 GoDurham.

275 Chair Wendy Jacobs inquired about the internal review of GoDurham as this was 276 new information to her. It was explained with the many transformative projects in place, 277 that the intent is to be proactive in evaluating key functions such as administration and 278 operations. A final comment from Chair Wendy Jacobs was regarding the Durham 279 Transit Plan website and request for an updated budget. Chair Wendy Jacobs 280 recommended placing the web site outside of the ENGAGEDurham website so it is 281 more prominent in Google searches.

- 282 No action was required by the MPO Board as this item was for informational
- 283 purposes.

284 285 286	<u>13. Greater Triangle Commuter Rail Plan</u> Katharine Eggleston and Charles Lattucc, GoTriangle
287	Katharine Eggleston introduced the new GoTriangle President and CEO Charles
288	"Chuck" Lattuca who most recently worked with the Maryland Transit Administration
289	(MTA). Katherine Eggleston reminded the Board that they had approved the MOU for
290	the second phase of the Greater Triangle Commuter Rail Study and that the seven
291	other parties involved have also executed MOU. GoTriangle has authorized the second
292	phase of the study and these activities have kicked off in the last few months.
293	No action was required by the MPO Board as this item was for informational
294	purposes.
295 296 297	[Note: Jenn Weaver began presiding at this point of the meeting due to technical difficulties experienced by Wendy Jacobs.
298 299 300 301 302	<u>14. FAST Study</u> Joe Milazzo, Regional Transportation Alliance Natalie Ridout, Regional Transportation Alliance Taruna Tayal, VHB Don Bryson, VHB
303 304	Taruna Tayal and Don Bryson provided an overview of the preliminary findings of
305	the Freeway and Street-based Transit (FAST) study. Together, they described high-
306	level details about the purpose of the study and its goal to better connect the Triangle
307	region. The focus of the study is the rapid implementation of an effective, scalable, and
308	regional multimodal transportation system for the region. Taruna Tayal explained that
309	the study was not developed to be a duplication of studies currently in progress, but
310	rather to complement these activities. Key activities include utilizing Bus Rapid Transit

311	(BRT) to connect commuter rail and other forms of transit across the various corridors.
312	Don Bryson explained that this information would inform the transit plan updates, such
313	as enhancing ways that buses can more easily get onto freeways as well as leveling
314	onboarding processes for riders through strategies such as bus on shoulder.
315	No action was required by the MPO Board as this item was for informational
316	purposes.
317 318	<u>REPORTS:</u>
319 320 321 322	<u>15. Chair Report</u> Wendy Jacobs, Chair
323	Chair Wendy Jacobs stated that there would be a joint MPO board meeting on
324	September 29. She emphasized that it will be important to discuss statutes that require
325	improvements around school projects. Major concerns surround issues of requirements
326	for school improvement projects and the burden of costs for particular entities (e.g.,
327	NCDOT or the County). This statute was established in 2017 and Chair Wendy Jacobs
328	asked Aaron Cain to reach out to NCDOT to inquire about participating in the next
329	Board meeting for more discussion.
330 331 332	<u>16. TC Chair Report</u> Nishith Trivedi, TC Chair
333	There was no report from the Technical Committee Chair.
334 335 336 337	<u>17. LPA Staff Report</u> Felix Nwoko, LPA Manager
	Felix Nwoko stated that the MPO website was being updated. He noted that
338	there is a focus on branding and that staff would be in touch for feedback as well as
339	provide updates.

340	18. NCDOT Staff Reports
341	David Keilson, NCDOT Division 5, highlighted new developments such on the
342	East End Connector project and the opening of the new ramp from NC-98 onto
343	Eastbound US-70.
344	Patrick Wilson reported that there was no report from Division 7. Aaron Cain
345	inquired about the recent retirement of Mike Mills and Patrick Wilson confirmed the
346	retirement.
347	Brian Kluchar, NCDOT Division 8, informed the Board members that all updates
348	were included in their packets and there have been no changes.
349	Julie Bogle stated that there was no additional update from the Transportation
350	Planning Division and welcomed any questions on behalf of her colleagues.
351	Informational Items
352	20. Recent News Article and Updates
353 354	Recent news articles were included in the agenda packet for staff review.
355 356 357 358 359	21. SPOT Submissions Aaron Cain, LPA Staff Anne Phillips, LPA Staff Aaron Cain reported that all SPOT submittals were submitted on time and
360	updates on scores should be arriving in a few months. Aaron Cain also informed the
361	Board that Anne Phillips would be assuming SPOT duties and would have items
362	focused on local points methodology and other details in the coming months.
363	Chair Wendy Jacobs announced the next meeting would be held on September 9
364	at 9:00 a.m.
365	ADJOURNMENT:

- 367 There being no further business before the DCHC MPO Board, the meeting was
- 368 adjourned at 12:18 p.m.