DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION 1 2 **TECHNICAL COMMITTEE** 3 April 29, 2020 4 5 **MINUTES OF MEETING** 6 7 The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Technical Committee 8 met on April 29, 2020, at 9:00 a.m. was held remotely via Webex due to the Covid-19 9 pandemic. The following people were in online attendance: 10 **Orange County Planning** 11 Nish Trivedi (Chair) Ellen Beckmann (Vice Chair) City of Durham 12 13 Evan Tenenbaum (Member) City of Durham Tasha Johnson (Member) City of Durham Planning 14 15 Bergen Watterson (Member) **Chapel Hill Planning** Jomar Pastorelle (Member) **Chapel Hill Planning** 16 Kumar Neppalli (Member) **Chapel Hill Engineering** 17 Tina Moon (Member) **Carrboro Planning** 18 Zach Hallock (Member) **Carrboro Planning** 19 20 Margaret Hauth (Member) Hillsborough 21 Scott Whiteman (Member) **Durham County Planning Orange County Planning** 22 Tom Altieri (Member) 23 Theo Letman (Member) **Orange Public Transportation** Chance Mullis (Member) **Chatham County** 24 John Hodges-Copple (Member) Triangle J Council of Governments 25 Julie Bogle (Member) NCDOT TPD 26 27 John Grant (Member) **NCDOT Traffic Operations** Jay Heikes (Member) GoTriangle 28 Kurt Stolka (Member) University of North Carolina 29 Matt Cecil (Alternate) Chapel Hill Transit/Planning 30 City of Durham 31 Bill Judge (Alternate) 32 David Keilson (Alternate) NCDOT, Division 5 Stephen Robinson (Alternate) NCDOT, Division 7 33 34 Bryan Kluchar (Alternate) NCDOT, Division 8 35 Meg Scully (Alternate) GoTriangle 36 Felix Nwoko **DCHC MPO** 37 **Brian Rhodes** 38 DCHC MPO 39 Aaron Cain **DCHC MPO** Anne Phillips **DCHC MPO** 40 **Andy Henry DCHC MPO** 41 Robert Jahn **DCHC MPO** 42 43 Casev Chae **DCHC MPO** DCHC MPO/City of Durham 44 Dale McKeel 45 Sean Egan City of Durham

46 Quorum Count: 23 of 31 Voting Members 47 48 Chair Nish Trivedi called the meeting to order at 9:00 a.m. A roll call was performed. The Voting 49 Members and Alternate Voting Members of the DCHC MPO Technical Committee (TC) were identified and 50 51 are indicated above. Robert Jahn called rollcall and reviewed the chat feature for attendance. Aaron Cain stated that, per TC bylaws, if a member does not vote while present, then it will be counted as a 'yes' vote. 52 53 **PRELIMINARIES:** 2. Adjustments to the Agenda 54 There were no adjustments to the agenda. 55 56 3. Public Comments 57 There were no comments from the public. 58 **CONSENT AGENDA:** 59 4. Approval of February 26, 2020, Meeting Minutes 60 There was no discussion of the Consent Agenda. Kumar Neppalli made a motion to approve the Consent Agenda. Margaret Hauth seconded the 61 motion. The motion passed unanimously. 62 63 **ACTION ITEMS:** 5. Draft FY21 Durham and Orange Work Plans 64 **Aaron Cain, LPA Staff** 65 Aaron Cain stated that the Durham and Orange Staff Working Groups (SWG) released the Draft 66 FY21 Work Plans for public comment on April 15, 2020, and public comment will be taken through May 67 68 22, 2020. Aaron Cain added that MPO staff will be presenting to the Durham County Board of 69 Commissioners on May 4, the MPO Board on May 13, and the Orange County Board of Commissioners is 70 tentatively scheduled for May 19. Aaron Cain added that the Durham County Board of Commissioners 71 has already provided some comments.

Aaron Cain and Bergen Watterson discussed that the work plans include projections for the loss of transit tax revenue related to COVID-19

6. Material Changes to the 2017 Durham County Transit Plan

Aaron Cain, LPA Staff

Aaron Cain stated that the DCHC MPO, Durham Board of County Commissioners, and GoTriangle adopted the Durham County Transit Plan (Transit Plan) in April 2017. Aaron Cain added that expenditure increases of more than \$500,000 on bus services are considered as material changes and must be approved by all three governing boards per the interlocal agreement (ILA) between those three bodies that govern the Transit Plan. The projects that are deemed to be material changes are: Transit Emphasis Corridors (TECs) for Fayetteville Street, Chapel Hill Road, and Holloway Street, bus stop access improvements, bus speed and reliability improvements, and electric vehicle acquisitions.

Chair Nish Trivedi and Aaron Cain discussed that the Durham County Board of Commissioners will receive a presentation on May 4 and will vote on the material changes on May 11. Aaron Cain added that the MPO Board will also receive the presentation on May 13.

Scott Whiteman made a motion to recommend adoption of the resolution to approve the material changes described in the attached memo. Jay Heikes seconded the motion. The motion passed unanimously.

7. FFY20 Section 5307/5340 FULL Apportionment Split Letter

Felix Nwoko, LPA Staff

Felix Nwoko stated that Section 5307/5340 funds are allocated to urbanized areas for transit capital and operating assistance, and for transportation-related planning. Felix Nwoko continued that the DCHC MPO full apportionment for FFY20 for each program was released by the Federal Transit Administration (FTA), and the LPA staff, in consultation with the four fixed-route transit operators and MPO policy, developed a recommended distribution of this funding. Felix Nwoko continued that a split

letter to FTA regarding the allocation of these funds among transit operators must be approved by the MPO Board to authorize the transit operators to seek applications for funding.

Vice Chair Ellen Beckman made a motion to approve the distribution and endorse the attached FFY20 full apportionment split letter. Kumar Neppalli seconded the motion. The motion passed unanimously.

8. FFY20 Section COVID-19 CARES ACT 5307/5340 FULL Apportionment Split Letter

Felix Nwoko, LPA Staff

Felix Nwoko stated that, as part of the COVID-19 stimulus packet related to the Coronavirus Aid, Relief, and Economic Security (CARES) Act, FTA received funding under the Section 5307/5340 program, which is allocated to urbanized areas for transit capital and operating assistance and for transportation-related planning. Felix Nwoko added that the CARES funding differs from the traditional 5307 in that it does not require matching funds, expenses must be incurred on or after January 2020 and it does not have to be programmed in the TIP, but it requires Department of Labor (DOL) certification and all grant application procedure. Felix Nwoko stated that the DCHC MPO full apportionment for FFY20 for each program was released by the Federal Transit Administration (FTA), and the LPA staff, in consultation with the four fixed-route transit operators and MPO policy, developed a recommended distribution of this funding. Felix Nwoko stated that a split letter to FTA regarding the allocation of these funds among transit operators must be approved by the MPO Board to authorize the transit operators to seek applications for funding.

Vice Chair Ellen Beckmann made a motion to recommend that the MPO Board approve the distribution and endorse the attached FFY20 CARES Act full apportionment split letter. Zach Hallock seconded the motion. The motion passed unanimously.

9. FFY19 and FFY20 Section 5339 Full Apportionment Split Letter

119 Felix Nwoko, LPA Staff

Felix Nwoko stated that the Section 5339 Buses and Bus Facilities program makes federal resources available to states and designated recipients to replace, rehabilitate, and purchase buses and related equipment, and to construct bus-related facilities. Felix Nwoko continued that the DCHC MPO is the designated recipient for the Durham urbanized area (UZA). Felix Nwoko added that section 5339 formula funds are allocated to the urbanized areas (UZAs) based upon population, vehicle revenue miles, and passenger miles. Felix Nwoko stated that the Durham UZA was awarded \$1,003,117 in FFY2019 and \$1,054,941 in FFY2020, which totaled \$2,058,058. Felix Nwoko continued that the DCHC MPO, as designated recipient for the 5339 funds for the Durham UZA, may allocate funding to fixed-route operators. Felix Nwoko continued that the split letter, as developed by LPA staff in conjunction with fixed-route operators and according to MPO policy, defines the intended allocation for FFY19 and FFY20.

Kumar Neppalli made a motion to recommend the MPO Board approve the FFY19 and FFY20 Section 5339 distribution and endorse the full apportionment split letter. Vice Chair Ellen Beckmann seconded the motion. The motion passed unanimously.

10. Enhanced Mobility of Seniors and Individuals with Disabilities (Section 5310) Grant - FY19 and FY20

Call for Projects

Felix Nwoko, LPA Staff

Felix Nwoko stated that the Section 5310 - Enhanced Mobility of Seniors and Individuals with Disabilities provides funds to improve mobility for seniors and individuals with disabilities by removing barriers to transportation services and expanding transportation mobility options. Felix Nwoko continued that the DCHC MPO is the designated recipient of these funds for the Durham urbanized area (UZA) and distributes the funds to eligible sub-recipients through a competitive selection process. Felix Nwoko added that a call for projects is conducted during even numbered years and includes funds from two fiscal years. Felix Nwoko stated that a total of \$529,150 was apportioned to the Durham UZA for FY2019 and FY2020 and will be available for the 2020 call for projects.

11. Report on FY21 TDM Grant Application Review

Dale McKeel, LPA Staff

Dale McKeel stated that, in January, Triangle J Council of Governments (TJCOG) received grant applications for Triangle Transportation Demand Management (TDM) projects and programs for FY21. In response to a question from Vice Chair Ellen Beckmann and Dale McKeel shared that although all of the DHCH MPO area applicants were accepted, some budget adjustments were incorporated. Vice Chair Ellen Beckmann and Dale McKeel further discussed that budgets were determined based on performance, need, and number of people served. Dale McKeel added that there was not a significant amount of carryover funding from the previous year. There was discussion about how COVID-19 may change teleworking habits or other TDM situations. Dale McKeel added that the TDM Oversight Committee considered that situation at their most recent meeting. Dale McKeel added that the final Triangle TDM Plan Update is scheduled to be brought back to the TC in the upcoming months.

12. Amendment #1 to the FY2020-2029 TIP

Anne Phillips, LPA Staff

Anne Phillips stated that the DCHC MPO Board adopted the FY2020-2029 TIP on December 11, 2019. Anne Phillips continued that the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) reconciled the DCHC MPO TIP with the FY2020-2029 STIP in March 2020. Anne Phillips discussed that additions and amendments to local projects that differ from the initially adopted STIP, therefore, can now be added to the TIP. Anne Phillips added that this amendment adds these projects to the TIP.

Vice Chair Ellen Beckmann discussed the high cost of some of the large highway project and how their costs increase following their submittal in the Strategic Prioritization Office (SPOT) process. Aaron Cain responded that the cost overruns for highway projects that have been prioritized will be funded, but it will need to go through a NCDOT committee to determine whether the cost overrun is justified or whether or not it needs to be reprioritized in SPOT again.

John Hodges-Copple requested that MPO staff track cost in projects over time. Aaron Cain responded that the MPO has information in the TIP database, but it is currently not accessible due to the

recent malware attack. Andy Henry and Aaron Cain discussed older TIP projects, but the ease of tracking information might be difficult due to formatting issues. Chair Nish Trivedi and Aaron Cain discussed the difficulty of tracking items as they transition from SPOT to STIP projects.

Kumar Neppalli made a motion to recommend approval of Amendment #1 to the FY2020-29 TIP.

Evan Tenenbaum seconded the motion. The motion passed unanimously.

13. FHWA Highway Infrastructure Funding Swap

Aaron Cain, LPA Staff

Aaron Cain stated that the Federal Highway Administration (FHWA) released the funding amounts for states and localities for the Highway Infrastructure Program (Infra) on February 13, 2020. Aaron Cain continued that the DCHC MPO is scheduled to receive \$414,806 in 2020 from this program, but Infra funds can only be used for highway projects for vehicular travel benefit. Aaron Cain added that, in order to have access to funding that aligns with DCHC priorities for bicycle and pedestrian projects, NCDOT has offered to swap those funds for an equal amount of Surface Transportation Block Grant (STBG) funds so that DCHC can have access to funding that aligns with its priorities related to bicycle and pedestrian projects, which can be used on those projects. Aaron Cain stated that LPA staff proposes to include the additional STBG funding in the upcoming call for projects for DCHC Surface Transportation Block Grant-Direct Attributable (STBGDA) and Transportation Alternatives Program-Direct Attributable (TAPDA) funds.

Vice Chair Ellen Beckmann stated that the cost overrun total is approximately \$176,000 for the Old Durham/Chapel Hill Road project, and local funding is in the process of being secured. John Hodges-Copple and Aaron Cain discussed the funding of for the Alston Avenue widening project. John Hodges-Copple and Aaron Cain discussed how STBGDA and TAPDA funds could be allocated to various projects. Chair Nish Trivedi stated that STBGDA and TAPDA funds would allow the DCHC MPO more flexibility in allocating the \$414,806 from FHWA. Vice Chair Ellen Beckmann and Aaron Cain discussed that spending the funding is not time sensitive.

Vice Chair Ellen Beckmann made a motion to recommend approval of the Infra fund swap with NCDOT. Bergen Watterson seconded the motion. The motion passed unanimously.

14. Support Letter for Durham BUILD Grant and Resolution in Support of Acquisition of S-Line Dale McKeel, LPA Staff

Dale McKeel stated that the City of Durham is submitting a Better Utilizing Investments to

Leverage Development (BUILD) Grant application to the United States Department of Transportation

(USDOT) for the Durham Belt Line Trail project. Dale McKeel stated that NCDOT has requested that the

DCHC MPO support a Consolidated Rail Infrastructure Safety Improvement Program (CRISI) 2020 grant

application to the Federal Railroad Administration for acquisition of the S-line railroad, which is part of the

high speed rail corridor between Raleigh and Washington, DC. Dale McKeel suggested amending NCDOT's

request in favor of by adding language for a parallel trail outside of the railroad right-of-way. John Hodges
Copple suggested adding language to the request to obtain other rail corridors tracks in Durham belonging

to CSX due to its benefit to plans for the proposed Commuter Rail Transit (CRT) project.

John Hodges-Copple made a motion to approve the draft resolution with two changes: 1) add language related to a parallel trail to the train tracks 2) expand what is referenced from the S-line and SA-line to also include track related assets. Vice Chair Ellen Beckmann seconded the motion. The motion passed unanimously.

REPORTS:

15. Reports from the LPA Staff

Felix Nwoko, Andy Henry, LPA Staff

Aaron Cain stated that there are materials in the agenda packet related to the Metropolitan

Transportation Plan (MTP), Comprehensive Transportation Plan (CTP), and the US 15-501 Corridor Study.

Vice Chair Ellen Beckmann and Andy Henry discussed a meeting about the 15-501 Corridor Study in which the Town of Chapel Hill disapproved of the current plans for a bridge over I-40 due to its impact to a

natural heritage area. Andy Henry added that changes were proposed to help mitigate interference in the natural area, but they have not yet been discussed.

Aaron Cain stated that deadline for the SPOT 6 submission list will be on July 31, instead of May 1 as originally planned. Aaron Cain added that he and MPO staff will be working with local staff to make any final edits the list, which will then be reviewed by the MPO Board Chair and Vice Chair. Chair Nish Trivedi and Aaron Cain discussed that there have been two changes to the list since the TC convened on February 22: the Martin Luther King Jr. Parkway item will now include side paths instead of bike lanes and sidewalks; and the Hopson Road widening item will be swapped for Patterson Road and Stallings Road intersection improvements. Chair Nish Trivedi and Aaron Cain also discussed that the MPO Board approved the SPOT 6 submission list, but allowed for the Chair and Vice Chair to make changes as necessary, and the changes listed above will be made with their consent.

16. Report from the DCHC MPO TC Chair

Nish Trivedi, DCHC MPO TC Chair

Chair Nish Trivedi and Andy Henry discussed employment analysis throughout the Triangle corridor and how it related to the MTP and Triangle Regional Model (TRM). Andy Henry added that employment data analysis will be ongoing throughout summer 2020. John Hodges-Copple suggested finishing the CommunityViz analysis.

17. NCDOT Reports

David Keilson, Division 5, stated that the East End Connector project (U-0071) is ongoing. David Keilson continued that the work related to the ramp in proximity to NC 147 is now complete and the ramp is operational. David Keilson stated that the ongoing work on Liberty Street for the Alston Avenue project (U-3308) is ongoing, and Liberty Street is scheduled to be reopened in mid-June 2020. David Keilson stated that utility work for the Old Durham Road/Chapel Hill Drive project (EB-4707A) is ongoing.

Aaron Cain asked if David Keilson could share any information about the 88 projects that were delayed due to the loss of tax revenue that resulted from the COVID-19 pandemic. David Keilson

responded that he did not have any additional information. Aaron Cain and David Keilson discussed presenting information related to the closures to the MPO Board at their next meeting on May 13.

Stephen Robinson, Division 7, stated that the I-85 widening project (I-0305) let date has been delayed from January 2027 to October 2028. Stephen Robinson added that he does not have any information about the list of delayed projects.

Bryan Kluchar, Division 8, stated that the let date for NC 751 project (R-5825) has been delayed to November 2022. Bryan Kluchar stated that there is a list of delayed projects on the NCDOT website that may relate to the aforementioned topic. Bryan Kluchar added that the NCDOT is searching for a replacement for tax revenue from the General Assembly and the federal government.

Vice Chair Ellen Beckmann stated that the City of Durham is experiencing issues related to the NCDOT policy of deferred reimbursement, and requested further clarification and guidance from NCDOT. Aaron Cain stated that neighboring MPOs have not expressed similar concerns over reimbursements. Andy Henry and Aaron Cain discussed that Nina Szlosberg-Landis planned to discuss this issues with appropriate NCDOT personnel, however, the COVID-19 pandemic might have derailed conversations. Stephen Robinson suggested that he and Aaron Cain discuss this issue further following the TC meeting. Aaron Cain stated that it appears that high-cost highway projects are prioritized over local bike-ped projects. Vice Chair Ellen Beckmann added that City of Durham sent a letter to NCDOT agreeing to the deferred reimbursement policy, but has not yet received a response. Vice Chair Ellen Beckmann continued that the lack of reimbursement payment and guidance from NCDOT caused budgetary issues for the City of Durham.

Vice Chair Ellen Beckmann and David Keilson discussed that some embedded consultants at NCDOT have been laid off.

Julie Bogle, Transportation Planning Division (TPD), stated that the draft recommendations for the NC Moves 2050 will be released in June 2020, and the TPD is scheduled to present the recommendations to the Board of Transportation.

John Grant, Traffic Operations, stated that he did not have anything to report.

INFORMATIONAL ITEMS:

There was no discussion about informational items.

ADJOURNMENT:

There being no further business before the DCHC MPO Technical Committee, the meeting was adjourned at 11:41 a.m.