## DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION BOARD

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| 3        | 9 May 2018  |  |
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| 4        | MINUTES OF MEETING  |  |
| 5        | The Double of Change I Hill Complete Mathematica District Constitution Devoted to the Constitution of the |  |
| 6        | The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Board met on May 9,  |  |
| 7        | 2018, at 9:00 a.m. in the City Council Chambers, located on the first floor of Durham City Hall.  |  |
| 8        | The following people were in attendance:  |  |
| 9        | Device Calle (MADO Devid Chair)   | To a of Contract                       |
| 10       | Damon Seils (MPO Board Chair)   | Town of Carrboro                       |
| 11       | Wendy Jacobs (MPO Board Vice Chair)   | Durham County                          |
| 12       | Charlie Reece (Member)  | City of Durham                         |
| 13       | Ellen Reckhow (Member)  | GoTriangle                             |
| 14       | Pam Hemminger (Member)  | Town of Chapel Hill                    |
| 15       | Nina Szlosberg-Landis (Member)  | NC Board of Transportation             |
| 16       | Renee Price (Member)  | Orange County                          |
| 17       | Heidi Carter (Alternate)  | Durham County<br>Town of Hillsborough  |
| 18       | Jenn Weaver (Alternate)<br>Michael Parker (Alternate)   | Town of Chapel Hill                    |
| 19       | •   | Town of Carrboro                       |
| 20       | Lydia Lavelle (Alternate)   |  |
| 21       | Mark Marcoplos (Alternate)  | Orange County                          |
| 22       | Richard Hancock   | NCDOT Division E                       |
| 23<br>24 | Bryan Kluchar   | NCDOT, Division 5<br>NCDOT, Division 8 |
| 24<br>25 | Jen Britt   | NCDOT, Division 8                      |
| 23<br>26 | Julie Bogle   | NCDOT, DIVISION 8<br>NCDOT, TPD        |
| 27       | Tina Moon   | Town of Carrboro                       |
| 28       | Zack Hallock  | Town of Carrboro                       |
| 29       | Kayla Seibel  | Town of Chapel Hill                    |
| 30       | Bergen Watterson  | Town of Chapel Hill                    |
| 31       | Geoff Green   | GoTriangle                             |
| 32       | Ellen Beckmann  | City of Durham                         |
| 33       | Evan Tenenbaum  | Durham County                          |
| 34       | Eddie Dancausse   | Federal Highway Administration         |
| 35       | John Hodges-Copple  | Triangle J Council of Governments      |
| 36       | Felix Nwoko   | DCHC MPO                               |
| 37       | Andy Henry  | DCHC MPO                               |
| 38       | Meg Scully  | DCHC MPO                               |
| 39       | Aaron Cain  | DCHC MPO                               |
| 40       | Brian Rhodes  | DCHC MPO                               |
| 41       | Mo Devlin   | DCHC MPO                               |
| 42       | Robert Jahn   | DCHC MPO                               |
| 43       | Nishith Trivedi   | Orange County                          |
| 44       | Will Letchworth   | WSP                                    |
| 45       | Cy Stober   | City of Mebane                         |
| 46       | •   | •                                      |
|          |   |  |

Quorum Count: 8 of 10 Voting Members 47 48 Chair Damon Seils called the meeting to order at 9:02 a.m. A roll call was performed. The 49 50 Voting Members and Alternate Voting Members of the DCHC MPO Board were identified and are 51 indicated above. Chair Damon Seils reminded everyone to sign-in using the sign-in sheet that was being 52 circulated. 53 **PRELIMINARIES:** 54 2. Ethics Reminder 55 Chair Damon Seils read the Ethics Reminder and asked if there were any known conflicts of interest with respect to matters coming before the MPO Board and requested that if there were any 56 57 identified during the meeting for them to be announced. There were no known conflicts identified by the MPO Board members. Aaron Cain stated that 58 all MPO Board members completed their ethics filings. 59 60 3. Adjustments to the Agenda 61 There were no adjustments to the agenda. 4. Public Comments 62 There were no public comments. 63 5. Directives to Staff 64 65 The Directives to Staff were included in the agenda packet for review. 66 **CONSENT AGENDA:** 6. Approval of April 11, 2018, Meeting Minutes 67 68 Chair Damon Seils stated that he submitted last minute changes to the Meeting Minutes regarding comments he made during the Chair's Report. Ellen Reckhow stated that there was a 69 70 grammatical error on line 268 of the Meeting Minutes.

Pam Hemminger made a motion to approve the minutes as amended. Ellen Reckhow seconded the motion. The motion passed unanimously.

73 ACTION ITEMS:

### 7. Managed Motorways Presentation

Will Letchworth, WSP USA

Will Letchworth explained that Managed Motorways are a collection of strategies and technologies that work in concert with each other to provide an integrated corridor management system. He stated that Managed Motorways keeps traffic flowing on highways at peak traffic times by synchronizing the flow of vehicles entering a freeway to the available capacity. Will Letchworth then presented a video on YouTube, which explained how Managed Motorways work. Following the video, Will Letchworth stated that adding Managed Motorways has the same effect on capacity as adding an additional lane to the freeway or highway but that it is a much cheaper solution. Will Letchworth added that Managed Motorways was completed in Melbourne, Australia, and that there are cities in the United States that are considering adding them as well.

Will Letchworth stated that Managed Motorways provide real time demand management by using sensors to collect data on vehicle traffic every 20 seconds. Ellen Reckhow asked if it would be possible for the public to access information about real time traffic patterns remotely. Ellen Reckhow and Will Letchworth discussed the capability of traffic pattern information to interface with the public.

Renee Price asked about the location of the control center that would be needed to monitor the Managed Motorways. Will Letchworth responded that the control center would be in a nearby location and would have the ability of responding to crashes and other interruptions in traffic patterns in real time. Renee Price and Will Letchworth discussed maintaining the infrastructure of the Managed Motorways and the need for a local workforce.

Vice Chair Wendy Jacobs asked about the capacity of Managed Motorways for messaging drivers in real time as conditions change on the affected road. Will Letchworth responded that there

are messaging signs, and that the control center operator has the ability to change the messages on the signs. Vice Chair Wendy Jacobs and Will Letchworth also discussed the need to educate the public about Managed Motorways. Vice Chair Wendy Jacobs asked if the North Carolina Department of Transportation (NCDOT) already has a policy in place regarding Managed Motorways. Will Letchworth stated that NCDOT Secretary James H. Trogdon has been very receptive to Managed Motorways in previous meetings.

Heidi Carter and Will Letchworth discussed the concepts of flow and density. Michael Parker and Will Letchworth discussed how emerging technologies, such as autonomous vehicles, would be integrated into the system. Will Letchworth stated that new technologies such as autonomous vehicles can work with Managed Motorways. Michael Parker and Will Letchworth also discussed time needed to implement Managed Motorways.

Chairman Damon Seils thanked Will Letchworth for his presentation and the MPO Board for their questions.

No further action was required by the MPO Board.

# **8. Initial Allocation of Local Input Points for Regional Impact Projects** Aaron Cain, LPA Staff

Aaron Cain stated that, per the DCHC MPO Methodology, DCHC MPO staff compiled an initial list of projects for local points for the current round of prioritization. Aaron Cain presented a map of the locations for the highest ranking projects, which was requested during the previous MPO Board meeting. He noted that the majority of projects are located in Durham County. He explained that the DCHC MPO staff applied the Methodology to every project in the Regional Impact tier, including those that could cascade down from the Statewide Mobility tier. He added that projects that received the same Methodology score were then ranked based on their overall Strategic Planning Office of Transportation (SPOT) quantitative score to determine if they should receive local points. Aaron Cain stated that deviation is allowed from the Methodology as long as it is documented and acknowledged

by the MPO Board. Aaron Cain stated that, per the Methodology, no points would be allocated to projects that cascade down from the Statewide Mobility tier that cost over \$5M. Aaron Cain also stated that the point allocation for the Commuter Rail Project is dependent upon which Commuter Rail Project is chosen due to the percentage of that project being located inside of the DCHC MPO's jurisdiction. Aaron Cain added that he is in discussions with the Capital Area Metropolitan Organization (CAMPO) about allocating points to a Commuter Rail Project.

Nina Szlosberg-Landis asked if the North Carolina Railroad (NCRR) is in agreement with the rail projects that were identified for the allocation of points by the DCHC MPO. Aaron Cain responded that the rail projects were initially requested by NCRR.

Vice Chair Wendy Jacobs and Aaron Cain discussed cascading projects and the impact on funding allocation. Aaron Cain stated that a Statewide project that does not receive a competitive quantitative score can cascade to the Regional tier in order to receive points for funding. Aaron Cain explained that Statewide tier projects can be eligible for Statewide funding in future years. He added that the Statewide tier projects receiving Regional funding would be taking money away from other Regional projects that could only be funded by Regional funds. Chair Damon Seils suggested that the MPO Board consider refraining from adding points to Statewide tier projects that cascade to the Regional tier because they could be eligible for future Statewide funding.

Aaron Cain stated that a final review of the Regional projects for the TC should be scheduled in June and a final review for the MPO Board in July in order to best allow the DCHC MPO staff and the TC to coordinate with the Divisions for point allocation. There was discussion about the feasibility of such a meeting because the MPO Board does not typically meet in July. There was discussion about setting a tentative date for July 11 and allowing the MPO Board time to review their schedules for availability.

Vice Chair Wendy Jacobs and Aaron Cain discussed the geographic imbalance of the initial points list. Aaron Cain stated that the TC had a subcommittee meeting where proposed changes to the

list were made, but the TC has not yet voted on the amended list. Vice Chair Wendy Jacobs requested that MPO staff forward an updated allocation points list to the MPO Board well ahead of the June meeting so that members have ample opportunity to review the recommended changes. Chair Damon Seils discussed the need to balance geographic equity while ensuring that projects are competitive. Chair Damon Seils and Aaron Cain also discussed how current corridor studies will impact the allocation of points on various projects.

Chair Damon Seils stated that the MPO Board would not make changes to the list at the moment, and that the Methodology requires a public comment period.

Ellen Reckhow made a motion to release the Initial Allocation of Local Input Points for Regional Impact Projects for public comment. The motion was seconded by Jenn Weaver. The motion passed unanimously.

**REPORTS:** 

#### 9. Triangle Toll Study Update

Andy Henry, LPA Staff

Andy Henry stated that the DCHC MPO, CAMPO, and NCDOT hired the consultant, WSP, to conduct a tolling study in the Triangle region. He added that the goal of the study is to determine if toll lanes and/or managed lanes are advisable in the Triangle. Andy Henry stated advantages of toll lanes include environmental benefits and easing traffic congestion. Andy Henry also stated that the study's purpose is to develop a strategy to address funding, equity, and consensus-building issues. Andy Henry stated that potential solutions for these issues can be found on the Best Practices document on the Triangle Toll Study website.

Ellen Reckhow and Andy Henry discussed how High-Occupancy Toll (HOT) lanes impact standard toll lanes and relate to lowering traffic congestion. Andy Henry also discussed bond funding and revenue of toll lanes. Renee Price requested more information on how different regions approach tolling and High Occupancy Vehicle (HOV) lanes.

Ellen Reckhow and Andy Henry discussed whether tolls would be adjusted based on traffic demand. Nina Szlosberg-Landis stated that environmental groups have historically been in favor of toll lanes and other incentives for people to carpool. Nina Szlosberg-Landis and Vice Chair Wendy Jacobs discussed that historically some of the issues that have been raised in relation to the economic equity of toll lanes. Pam Hemminger stated that driverless cars would also need to be considered in toll lane plans.

No further action was required by the MPO Board.

#### 10. MPO Collector Street Plan

Andy Henry, LPA Staff

Andy Henry stated that the DCHC MPO and many of its local jurisdictions already have collector street plans, however, many of these plans may be antiquated and together they only cover a portion of the MPO planning area. He added that the Lead Planning Agency (LPA) staff believes that some roadways that were included in the recently adopted Comprehensive Transportation Plan (CTP) and the 2045 Metropolitan Transportation Plan (MTP) will be funded, built, and function as collector streets, not as arterial roadways. Andy Henry stated that the MPO staff proposes creating an MPO-wide Collector Street Plan.

There was discussion about whether a collector street plan at the MPO level is warranted Pam Hemminger stated that local jurisdictions could make their own Collector Street Plan, which would then be incorporated into the MPO Collector Street Plan. Andy Henry stated that communities would be able to keep or revise their current Connector Street Plan if they choose. Ellen Reckhow suggested using an approach where the MPO could inform local areas of general guidelines or frameworks to use for their Collector Street Plans. Renee Price added that joint planning would be advisable for this process.

Chair Damon Seils stated that there could be issues if the local member jurisdictions perceived that the MPO was mandating what their Collector Street Plan should be, which could then

impede or halt the process. Andy Henry stated that the local jurisdictions could keep their plans if they choose, and the MPO would collect each plan and merge them. Chair Damon Seils asked about the potential process for developing and incorporating a new MPO-wide Collector Street Plan. Andy Henry stated that having an MPO Collector Street Plan would facilitate connectivity in the border areas between municipalities. Vice Chair Wendy Jacobs stated that involving CAMPO in any MPO Collector Street Plan would also improve connectivity. Andy Henry stated that an MPO Collector Street Plan would help streamline future MTP and CTP planning and coordination.

Vice Chair Wendy Jacobs commented on the importance of collaborating regionally, using a multimodal approach, and considering the relationship between collector streets and corridor studies. Andy Henry answered that an MPO Collector Street Plan would include recommendations for multi-modal travel. Ellen Reckhow stated that multi-modal connectivity is important when developing a Collector Street Plan.

No further action was required by the MPO Board.

# **11.** Comprehensive Transportation Plan (CTP) Amendment #1 Andy Henry, LPA Staff

Andy Henry stated that the MPO staff requested that the DCHC MPO and NCDOT amend the CTP to change the proposed future configuration of the portion of Farrington Road between Southwest Durham Drive and Falconbridge Road Extension from a four-lane divided road into a two-lane cross-section. He added that a two-lane cross-section is more appropriate for that short portion. Andy Henry continued that the portion of Southwest Durham Drive that is north of the Southwest Durham Drive/Farrington Road convergence is defined as the future four-lane divided facility, and as a result the converged section will be capable of handling the combined vehicles to and from the 2 two-lane roadways to the south. Andy Henry stated that the MPO staff noticed that the identified portion of Farrington Road was defined as a four-lane cross-section when GoTriangle staff inquired about the future status of the roadway because it submitted the Durham-Orange Light Rail (D-O LRT) Rail

Operations and Maintenance Facility (ROMF) to the City of Durham for development review. Andy

Henry stated that the MPO requires a 42-day public comment review period for MTP and CTP adoption.

Pam Hemminger made a motion to release Amendment #1 to the CTP for public comment. Ellen Reckhow seconded the motion. The motion passed unanimously.

#### 12. Amendment #3 to the FY2018-2027 TIP

Aaron Cain, LPA Staff

Aaron Cain stated that, for Amendment #3, the new language suggested by the NCDOT consists of performance management targets and requirements from the Federal Highway Administration (FHWA).

Aaron Cain stated that there is one locally initiated project to be amended, C-5650, South Greensboro Street Sidewalks, as well as several modifications and additions from NCDOT.

Aaron Cain stated that there was a recent case in federal court, South Coast Air Quality

Management District v. the Environmental Protection Agency (EPA), which requires further scrutiny for
certain amendments to the MTPs and Transportation Improvement Programs (TIP). Chair Damon Seils
asked if this ruling would impact the C-5650 project. Aaron Cain responded that only major transit
projects, all highway projects, and other projects that affect air quality would be affected, but bike and
pedestrian projects are exempt. Nina Szlosberg-Landis and Aaron Cain discussed the history of emissions
standards and enforcement as it relates to this ruling. Eddie Dancausse of FHWA and Lydia Lavelle
discussed the fact that this case remains in the appeals process. Eddie Dancausse stated that he is
proceeding with this new administrative process in order to mitigate delays on current and future
projects.

Wendy Jacobs made a motion to pass Amendment #3 to the FY2018-2027 TIP. Pam Hemminger seconded the motion. The motion passed unanimously.

243 REPORTS:

### 13. Report from the Board Chair

Damon Seils, Board Chair

Chair Damon Seils stated that the North Carolina Association of Metropolitan Transportation
Organization (NCAMPO) conference in Durham, NC, was a well-attended, successful event. Vice Chair
Wendy Jacobs added that NCDOT Secretary James H. Trogdon mentioned that the D-O LRT project is a
high priority within the NCDOT. Chair Damon Seils also stated that there would be a joint meeting with
the CAMPO Board on May 31 and encouraged the MPO Board to attend.

#### 14. Report from the Technical Committee Chair

Ellen Beckmann, TC Chair

Ellen Beckmann stated that she attended the NCDOT Bicycle and Pedestrian All City Stakeholder Group Meeting. She added that the group presented their Complete Streets Policy Review findings, which she will send to LPA staff for further review and comment.

#### 15. Report from LPA Staff

257 Felix Nwoko, LPA Manager

There was no report from the LPA Staff

#### **16. NCDOT Report**

Richard Hancock, NCDOT Division 5, stated that the East End Connector project has ramps closed and detours in place. He added that there is also a public meeting to address a noise wall material issue. Richard Hancock also stated that there were changes to the Alston Avenue project, which have resulted in ramp and lane closures. He added that there are utility issues on Alston Avenue between Liberty Street and Main Street, which will result in lane closures for an extended period of time and that there will be a public meeting addressing this issue. Richard Hancock stated that the Old Chapel Hill Road project is progressing despite ongoing utility issues. Richard Hancock also stated that there have been utility issues for the Herndon-Barbee roundabout project, which have resulted in delays.

Pam Hemminger stated that there is a safety issue involved with the lack of signage and lighting at the Pope Road roundabout project. Richard Hancock stated that he plans to contact the Resident Engineer's office to obtain the planning information for signage and lighting. Ellen Reckhow and Richard Hancock discussed the lack of signage coming onto I-85 from Roxboro Road warning drivers about long delay periods due to construction.

There was no report from NCDOT Division 7.

Bryan Kluchar, Division 8, stated that there will be a Prioritization 5.0 public meeting on June 7 in Aberdeen, NC.

INFORMATIONAL ITEMS:

17. Recent News, Articles, and Updates

ADJOURNMENT:

There being no further business before the DCHC MPO Board, the meeting was adjourned at

11:33 a.m.