



**DCHC MPO Board  
Meeting Agenda**

Wednesday, December 14, 2022

9:00 AM

Committee Room 2nd Floor Durham City Hall

101 City Hall Plaza  
Durham, NC 27701

**1. Roll Call****2. Ethics Reminder**

It is the duty of every Board member to avoid conflicts of interest. Does any Board member have any known conflict of interest with respect to any matters coming before the Board today? If so, please identify the conflict and refrain from any participation in the particular matter involved.

**3. Adjustments to the Agenda****4. Public Comments****CONSENT AGENDA:****5. Approval of the November 9, 2022 Board Meeting Minutes [22-196](#)  
David Miller, LPA Staff**

A copy of the November 9, 2022 Board Meeting Minutes is attached.

**Board Action:** Approve the November 9, 2022 Board Meeting Minutes.

**Attachments:** [2022-12-14 \(22-196\) 11.9.22 MPO Board Meeting Minutes](#)

**6. 2023 Meeting Calendar [22-194](#)  
Doug Plachcinski, AICP, CFM, LPA Staff**

The draft 2023 meeting calendar for the TC and Board is attached for review and approval.

**TC Action:** Recommended that the MPO Board approve the 2023 meeting calendar.

**Board Action:** Approve the 2023 meeting calendar.

**Attachments:** [2022-12-14 \(22-194\) 2023 Meeting Calendar](#)

**7. FY2022-23 UPWP Amendment #2 [22-197](#)  
Doug Plachcinski, AICP, CFM, DCHCMPO Executive Director**

The attached memo details the proposed amendments for FY2022-23 UPWP Amendment #2.

**TC Action:** Recommended the MPO Board approve FY2022-23 Amendment #2.

**Board Action:** Approve FY2022-23 Amendment #2.

**Attachments:** [2022-12-14 \(22-197\) FY23 UPWP Amendment 2 Memo 12082022](#)

**8. Resolution in Support of Grant Application for Paved Trails [22-200](#)****Feasibility Study by the Town of Chapel Hill****Bergen Watterson, Town of Chapel Hill**

The Town of Chapel Hill requests that the MPO Board adopt a resolution in support of the Town's application for a Paved Trails Feasibility Study grant application from NCDOT. The application deadline is January 9, 2023.

**Board Action:** Adopt the resolution supporting the Town of Chapel Hill's Paved Trails Feasibility Study grant application.

**Attachments:** [2022-12-14 \(22-200\) Resolution for Chapel Hill Paved Trails Feasibility Study G](#)

**9. CTP Amendment #5 [22-193](#)****Doug Plachcinski, AICP, CFM, DCHC MPO Executive Director**

MPO Staff requested the Technical Committee recommend the MPO Policy Board release proposed CTP Amendment #5 for public involvement according to the MPO's Public Involvement Program at their November 14, 2022 meeting. The Technical Committee made that recommendation, however subsequent staff discussion and follow up with affected member jurisdictions showed the request was premature. We recommend the MPO Board remand the recommendation back to the TC until each member jurisdiction with projects affected by the proposed amendment has a reasonable opportunity to review the project problem statements. MPO Staff is diligently working on completing the draft problem statements.

**TC Action:** Recommended the MPO Board authorize the release of CTP Amendment #5 for a 42-day public comment period.

**Board Action:** Remand the recommendation back to the TC until each member jurisdiction with projects affected by the proposed amendment has a reasonable opportunity to review the project problem statements.

**Attachments:** [2022-12-14 \(22-193\) CTP Amendment #5](#)

**ACTION ITEMS:**

**10. Greater Triangle Commuter Rail Feasibility Study Update and MOU**[22-129](#)**Extension (30 minutes)****Katharine Eggleston, Chief Development Officer, GoTriangle**

Katharine Eggleston, Chief Development Officer for GoTriangle, will present an update of the most recent feasibility study for the Greater Triangle Commuter Rail (GTCR) project. A memo and presentation slides are attached.

GoTriangle also requests that the MPO Board approve an extension to the Memorandum of Understanding (MOU) that was agreed to by all parties in early 2020 governing the parameters of the study. The MOU amendment for the extension is attached.

**TC Action:** Recommended on a 14-2 vote that the MPO Board approve an extension to the GTCR MOU.

**Board Action:** Receive the presentation on the feasibility study and approve the extension to the GTCR MOU.

**Attachments:**[2022-12-14 \(22-129\) Greater Triangle Commuter Rail Update Memo](#)[2022-12-14 \(22-129\) Greater Triangle Commuter Rail Presentation](#)[2022-12-14 \(22-129\) Greater Triangle Commuter Rail Memorandum of Underst:](#)

**11. Orange County Transit Plan Update Adoption (15 minutes)**[22-128](#)**Tom Altieri, Orange County**

In response to the discontinuation of the light rail project in 2019, the Orange County BOCC initiated the process for updating the Orange County Transit Plan. Over the past two years, the project team has been developing the draft with input from the public and direction through a Policy Steering Committee (PSC) comprised of elected officials. At its November 1, 2022 meeting, the Orange County BOCC received positive recommendations from the PSC, Orange County Staff Working Group, and Orange Unified Transportation Board all recommending adoption of the Transit Plan. A public hearing was also held and no members of the public offered comment. After closing the public hearing, the Orange County BOCC adopted the 2022 Orange County Transit Plan Update to include a revised financial summary (attached) that allocates additional funding to the Chapel Hill Transit North-South Bus Rapid Transit (N-S BRT) project. The Carrboro Town Council approved a Resolution Endorsing Adoption of the 2022 Orange County Transit Plan Update, which is also attached.

At the October 12, 2022 MPO Board meeting, the Board received a detailed presentation from Orange County staff and recommended the release of the draft Plan for public comment (attached). The draft Orange County Transit Plan was released for public comment on October 17, 2022. The MPO received no public comments. A public hearing was held by the Orange Board of County Commissioners on November 1, 2022; no comments were made at the public hearing.

**TC Action:** Recommended that the MPO Board adopt the 2022 Orange County Transit Plan Update, including the revised financial summary, which incorporates additional funding for the Chapel Hill Transit North-South Bus Rapid Transit (N-S BRT) project.

**Board Action:** Adopt the 2022 Orange County Transit Plan Update, including the revised financial summary, which incorporates additional funding for the Chapel Hill Transit N-S BRT project.

**Attachments:**

[2022-12-14 \(22-128\) Orange County Transit Plan Revised Financial Summary](#)

[2022-12-14 \(22-128\) Orange County Transit Plan Update Final Draft](#)

[2022-12-14 \(22-128\) Town of Carrboro Support Resolution](#)

[2022-12-14 \(22-128\) Orange County Transit Plan Presentation - October 2022](#)

**12. Durham and Orange Counties Transit Governance Study (30 minutes)**[22-147](#)**Adam Howell, Atkins**

In 2011 and 2012, respectively, Durham and Orange counties approved county-wide transit plans, which included a joint recommendation for the development of the Durham-Orange Light Rail Transit (D-O LRT) project. In 2013, an Interlocal Agreement (ILA) was developed and approved by each County Board of Commissioners, the DCHC MPO Board, and GoTriangle Board of Trustees. Upon the discontinuation of the D-O LRT project in 2019, it was realized that a new governance framework was necessary to guide the implementation of future county transit plans. This governance study was initiated in 2021 to create the new governance framework.

In the fall of 2021, this study invited many of you, as well as staff, to participate in initial small group interviews. From those interviews, the team learned about overall needs and the study process continued to allow for a facilitated workshop with elected officials from each of the transit plan governing boards. These needs were defined through five overall elements to be incorporated into a new governance framework: Representative, Equitable, Collaborative, Transparent & Accessible.

From these five elements, the elected officials helped to further weigh-in on just how much change was necessary to primary elements of the existing frameworks. The feedback provided leadership and guidance to develop draft alternatives for consideration in a new governance framework. Staff from all four parties to the existing governance frameworks attended joint workshops in March and April 2022. These workshops focused on critical elements that informed the foundation of what a new ILA could offer to all parties. Discussion focused on multiple alternatives of critical elements that comprise the following four areas: Membership, Voting Structures, Financial Planning, and Program & Plan Development.

In parallel with the Interlocal Agreement development, discussions with all parties to the agreements discussed critical elements that would require further definition or supportive guidance through supplemental policies & procedures and not be specifically codified in the ILA. These items include updated SWG Bylaws, Financial Policies, as well as incorporating plan implementation, administration, and management elements throughout. Throughout the summer of 2022, several multi-agency staff meetings were held to work through some of the finer details of the ILA. The result is a final Transit Governance Interlocal Agreement (ILA) for each County that reflects the study process goals and the five critical elements identified above.

The adoption of County ILAs began with Orange & Durham Counties, continues with the MPO, and GoTriangle will be the final party to receive and have opportunity take action to adopt before the end of 2022. The Orange Board of County Commissioners adopted the Orange ILA on November 1, 2022. The Durham Board of County Commissioners adopted the Durham ILA on November 14, 2022.

There are minor differences between the Orange and Durham ILAs adopted by each county. The attached addendum shows the differences between the two. The change in language was requested by GoTriangle staff as a clarification. That request was made after the draft Orange ILA was sent to the Orange BOCC, and was adopted in its original form. The Durham BOCC adopted its ILA with the updated language. The versions of each ILA presented to the MPO Board are the ones that were adopted in each county.

While the ILA adoption process for Durham and Orange Counties has moved forward with a recommendation from the TC at its November 2022 meeting, Orange County has requested that the MPO Board postpone consideration of approval of its ILA until its January 2023 meeting. Approval of the Durham County ILA by the MPO Board remains for consideration.

**TC Action:** Recommended, on a 14-2 vote, that the DCHC MPO Board adopt the Durham and Orange County ILAs.

**Board Action:** Adopt the Durham County ILA, and postpone adoption of the Orange County ILA until the January 2023 Board meeting.

**Attachments:** [2022-12-14 \(22-147\) Draft Durham County Transit Governance Interlocal Agree](#)  
[2022-12-14 \(22-147\) Draft Orange County Transit Governance Interlocal Agree](#)  
[2022-12-14 \(22-147\) ILA Addendum - Differences between Orange and Durhar](#)

### 13. **Congestion Management Process (CMP) Updates (15 minutes)**

[22-124](#)

**Yanping Zhang, LPA Staff**

**Jaehoon Kim, LPA Staff**

The congestion management process (CMP) is a systematic and regionally-accepted approach for managing congestion that provides accurate, up-to-date information on transportation system performance. It assesses alternative strategies for congestion management that meet State and local needs. Federal requirements state that the CMP shall be developed and implemented as an integrated part of the metropolitan transportation planning process. It is a continuous process and the MPO staff keeps working on the data collection and analysis as well as the system performance measures. Available system performance measures from 2018-2021 will be presented. A draft work plan is developed for FY2022 and FY2023, and MPO staff members propose to work together with consultants for developing congestion mitigation strategies and reports.

**TC Action:** Recommended that the MPO Board approve the CMP goals and objectives.

**Board Action:** Approve the CMP goals and objectives.

**Attachments:** [2022-12-14 \(22-124\) CMP Update+Goals-Objectives -12-05-2022](#)  
[2022-12-14 \(22-124\) 2023 CMP Goals and Objectives 1205-2022](#)

## **REPORTS:**

14. **Report from the Board Chair** [22-101](#)  
Jenn Weaver, Board Chair

**Board Action:** Receive the report from the Board Chair.

15. **Report from the Technical Committee Chair** [22-102](#)  
Ellen Beckmann, TC Chair

**Board Action:** Receive the report from the TC Chair.

16. **Report from LPA Staff** [22-103](#)  
Doug Plachcinski, AICP, CFM, DCHCMPO Executive Director

**Board Action:** Receive the report from LPA staff.

**Attachments:** [2022-12-14 \(22-103\) MPO Staff Report](#)

17. **NCDOT Reports** [22-104](#)  
Lisa Mathis, NC Board of Transportation  
Brandon Jones (David Keilson), Division 5 - NCDOT  
Wright Archer (Pat Wilson, Stephen Robinson), Division 7 - NCDOT  
Patrick Norman (Bryan Kluchar), Division 8 - NCDOT  
Julie Bogle, Transportation Planning Division - NCDOT  
John Grant, Traffic Operations - NCDOT  
Nick Morrison - NCDOT IMD

**Board Action:** Receive the reports from NCDOT.

**Attachments:** [2022-12-14 \(22-104\) NCDOT Reports](#)

ADDITIONAL ITEMS OF INTEREST:

18. **Recent News Articles and Updates** [22-105](#)

**Attachments:** [2022-12-14 \(22-105\) Recent News Articles](#)



**19. North Carolina Railroad Company (NCCR) 2022 CRISI Grant** [22-202](#)**Application Support Letter****Doug Plachcinski, AICP, CFM, DCHCMPO Executive Director**

The North Carolina Railroad Company (NCCR) is requesting \$19.7 million in Consolidated Rail Infrastructure and Safety Improvements (CRISI) funding to facilitate the construction of a 4-mile siding extension from Clegg at Milepost 67-NC to Cary at Milepost 72-NC, between the towns of Morrisville and Cary in Wake County. Attached is a letter of support from DCHC MPO for this grant application.

**Board Action:** For information only.

**Attachments:** [2022-12-14 \(22-202\) NCCR CRISI Letter 12012022](#)

**ACTION ITEMS:****20. MPO Board Officer Nominations for 2023 (5 minutes)** [22-192](#)**Doug Plachcinski, AICP, CFM, DCHCMPO Executive Director**

Per the MPO Board bylaws, officer elections are to be held at the last regularly scheduled meeting of the calendar year. The bylaws allow for a Chair or Vice Chair to serve two consecutive terms. Since Mayor Weaver is at the end of her first term as Chair, she is eligible to be elected to a second term. The same is true for Vice Chair Howard. The bylaws further state that the Chair and Vice Chair may not come from the same county.

At the November 2022 MPO Board meeting, Chair Weaver stated that she would create a nominating committee that would report back its recommendation at the December 2022 Board meeting.

**Board Action:** Receive the recommendation from the nominating committee and elect officers for 2023.

**Adjourn**

**Next meeting: January 11, 2023, 9 a.m., Committee Room**

**Dates of Upcoming Transportation-Related Meetings:**

**N.C. Transportation Summit, January 18-19, 2023, at the Raleigh Convention Center  
(500 S Salisbury St, Raleigh)**