2 **TECHNICAL COMMITTEE** 3 22 February 2017 4 5 **MINUTES OF MEETING** 6 7 The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Technical Committee 8 met on February 22, 2017 at 9:00 a.m. in the City Council Committee Room, located on the 9 second floor of Durham City Hall. The following people were in attendance: 10 Ellen Beckmann (Chair) City of Durham Transportation 11 12 Margaret Hauth (Vice Chair) Hillsborough Planning Terry Bellamy (Member) City of Durham Transportation 13 14 Lisa Miller (Alternate) City of Durham Planning Tasha Johnson (Member) City of Durham Public Works 15 Tina Moon (Member) **Carrboro Planning** 16 Bergen Watterson (Member) **Carrboro Planning** 17 **Durham County Planning** Laura Woods (Member) 18 19 Scott Whiteman (Member) **Durham County Planning** Tom Altieri (Member) **Orange County Planning** 20 Max Bushell (Member) **Orange County Planning** 21 John Hodges-Copple (Member) Triangle J Council of Governments 22 Geoff Green (Member) GoTriangle 23 24 Julie Bogle (Member) NCDOT, TPB Alison Carpenter (Member) Duke 25 26 Kurt Stolka (Member) UNC 27 Mary Jane Nirdlinger (Alternate) **Chapel Hill Planning** Bryan Poole (Alternate) City of Durham Transportation 28 David Keilson (Alternate) NCDOT, Division 5 29 NCDOT, Division 7 Ed Lewis (Alternate) 30 31 Bryan Kluchar (Alternate) NCDOT, Division 8 Dale McKeel City of Durham/DCHC MPO 32 33 Felix Nwoko DCHC MPO **DCHC MPO** 34 Andy Henry 35 Meg Scully DCHC MPO **Aaron Cain DCHCMPO** 36 **Brian Rhodes** DCHC MPO 37 **Durmus Cesar DCHCMPO** 38 Jeffrey Sullivan GoTriangle 39 40 Michael Sudol Triangle J Council of Governments Andrea Eilers Triangle J Council of Governments 41 42 43 Quorum Count: 21 of 31 Voting Members

DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION

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Chair Ellen Beckmann called the meeting to order at 9:05 a.m. A roll call was performed. The Voting Members and Alternate Voting Members of the DCHC MPO Technical Committee (TC) were identified and are indicated above. Chair Ellen Beckmann reminded everyone to sign-in using the sign-in sheet that was being circulated. Mary Jane Nirdlinger introduced herself as the new Alternate from the Town of Chapel Hill. **PRELIMINARIES:** 2. Adjustments to the Agenda Chair Ellen Beckmann asked if there were any adjustments to the agenda. Aaron Cain stated that Geoff Green would be arriving later in the meeting and asked that agenda item #5, Progress Reports on Updates to the County Transit Plans, be pushed back. 3. Public Comments Chair Ellen Beckmann asked if there were any members of the public signed up to speak. There were no members of the public signed up to speak during the meeting. **CONSENT AGENDA:** 4. Approval of January 25, 2017 TC Meeting Minutes Chair Ellen Beckmann asked if there was any discussion of the January 25, 2017 meeting minutes. There was no discussion of the meeting minutes. Tom Altieri made a motion to approve the January 25, 2017 meeting minutes. Max Bushell seconded the motion. The motion passed unanimously. **ACTION ITEMS:** 5. Progress Report on Updates to County Transit Plans Geoff Green, GoTriangle Geoff Green discussed the reasons for updating the Bus and Rail Investment Plans (BRIPs), changes addressed by the plan updates, and the ongoing efforts of staff working groups to update the plans. Geoff Green also reviewed the schedule for updating, circulating, and approving the plans.

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Alison Carpenter asked whether there was a list of projects accomplished since the passage of the new sales tax in each county, and Geoff Green promised to provide her with the list. Alison Carpenter inquired whether the draft of the updated plans would be published on GoTriangle's website, and Geoff Green clarified that the drafts would be shared primarily with staff working groups, elected officials, and other interested parties. Geoff Green stated that the draft would be released for the public comment period on April 26, 2017. John Hodges-Copple asked that the list of projects and a copy of the presentation be shared with the TC.

Felix Nwoko, John Hodges-Copple, and Andy Henry discussed how the schedule for updating the BRIPs would affect the Metropolitan Transit Plan (MTP) development schedule.

Felix Nwoko, Chair Ellen Beckmann, and Geoff Green discussed the timeline for presenting the updated plans for MPO Board approval.

Chair Ellen Beckmann and Geoff Green discussed the schedule for developing the cost-share agreement. Felix Nwoko and Chair Ellen Beckmann discussed the City of Durham's lack of input into the cost-share agreement. Max Bushell stated that no new data was being generated to inform decisions about the cost-share agreement.

Chair Ellen Beckmann asked that a presentation about the Wake County commuter rail investment study be made at a future TC and/or MPO Board meeting. Andy Henry and Geoff Green discussed the scope of the Wake County commuter rail investment study.

Geoff Green and Max Bushell discussed the documents required by Federal Transit

Administration (FTA) to allow the Durham-Orange Light Rail Transit project (D-O LRT) to enter into engineering. Andy Henry and Geoff Green discussed whether the contract with the consultants for the engineering phase of the D-O LRT would be delayed.

Geoff Green promised to look into the release date of the market study for Max Bushell.

91 Mary Jane Nirdlinger pointed out that the May 8, 2017 date for presenting the updates to the 92 Chapel Hill Town Council was not on the Council's agenda. Dale McKeel, Geoff Green, and John Hodges-Copple discussed whether plans to extend the 93 Charlotte Light Rail could present an opportunity to renegotiate funding for the D-O LRT with the North 94 95 Carolina General Assembly. 96 This item was informational and no further action was required by the TC. 6. Triangle Transportation Demand (TDM) Program 97 Andrea Eilers, TJCOG 98 Michael Sudol, TJCOG 99 100 Michael Sudol discussed the history of the Triangle Transportation Demand Management (TDM) 101 program, sources of funding for the program, hotspots targeted by the program, program grantees, and 102 the total grant funding received by the Triangle TDM program. He also reviewed the impact of and future plans for the Triangle TDM program. 103 104 Max Bushell inquired whether the impacts described in the presentation were for the entire life 105 of the program or for the current year, and Michael Sudol clarified that the impacts were for the current 106 year. Andy Henry and Chair Ellen Beckmann suggested that Michael Sudol include additional slides in 107 the presentation in order to clarify the amount of funding received by service providers, the amount of 108 109 funding allocated to certain hotspots, and the outcome of these funding allocations. 110 John Hodges-Copple discussed why the Triangle TDM program has been more effective in the 111 western area of the Triangle.

Mary Jane Nirdlinger and Michael Sudol discussed how the Triangle TDM program compares to

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programs in others states.

Terry Bellamy pointed out that two of the largest employees in Durham, Durham County and the City of Durham, are not major participants in the Triangle TDM program. Michael Sudol discussed American Tobacco Campus' recent involvement in the Triangle TDM program.

John Hodges-Copple asked that Michael Sudol keep track of the comments he was receiving from the TC in preparation for the regional update of the Triangle TDM plan.

Max Bushell asked whether the Triangle TDM program would provide support to a TDM

Max Bushell asked whether the Triangle TDM program would provide support to a TDM coordinator, should Orange County decide to hire one. Micheal Sudol stated that the program provides supports to TDM coordinators from the jurisdictions.

Chair Ellen Beckmann pointed out that the presentation was organized by service provider and not by hotspots, and that the MPO Board may want more information about what is happening in Durham.

Mary Jane Nirdlinger, John Hodges-Copple, and Bergen Watterson discussed the possibility of sharing TDM best practices internally.

This item was informational and no further action was required by the TC.

7. Resolution to Request Transfer of FHWA Funds to FTA

Meg Scully, LPA Staff

Meg Scully stated that in order for transit agencies to utilize Federal Highway Administration (FHWA) funds, they need to be transferred to FTA. Meg Scully added that the resolution was to allow the transfer of FHWA funds to the FTA for three different Transportation Improvement Program (TIP) projects.

Meg Scully clarified that the Congestion Mitigation and Air Quality Improvement (CMAQ) funds referred to in the resolution were approved on June 10, 2015.

Vice Chair Margaret Hauth made a motion to recommend that the MPO Board approve and sign the resolution to transfer funds from FHWA to FTA. John Hodges-Copple seconded the motion. The motion passed unanimously.

8. FFY17 Section 5307/5340 Partial (7/12) Apportionment Split Letter

Meg Scully, LPA Staff

Section 5307/5340 funds are allocated to urbanized areas for transit capital and operating assistance, and for transportation related planning. Meg Scully stated that the MPO worked with the four transit operators who receive these funds, using the same formula that has been used for several years, to propose a Split Letter for 7/12 of the FFY17 5307/5340 funds. Meg Scully stated that it is unclear when the remaining 5/12 of the funds will be allocated to the MPO.

Tom Altieri made a motion to recommend that the MPO Board approve the distribution and endorse the FFY17 partial apportionment Split Letter. Vice Chair Margaret Hauth seconded the motion. The motion passed unanimously.

9. Comprehensive Transportation Plan (CTP) -- Schedule

- 150 Andy Henry, LPA Staff
- 151 Julie Bogle, NCDOT

Andy Henry stated that the Comprehensive Transportation Plan would be circulated to all of the jurisdictions and elected officials by the end of February 2017. Andy Henry stated that the public input period for the CTP ends on February 24, 2017, but that he expected to receive comments after the close of the public comment period. Andy Henry reviewed the plans for an upcoming CTP subcommittee meeting and the schedule for finalizing and approving the CTP.

Mary Jane Nirdlinger clarified that the Town of Chapel Hill will not vote on the CTP, but that the mayor will transmit recommendations from the Chapel Hill Transportation Advisory Board.

Max Bushell stated that the Orange County Board of Commissioners had questions about the widening of South Columbia Street and congestion on Churton Street, but that the board passed the CTP six to one.

This item was informational and no further action was required by the TC.

10. CMAQ Applications for FY 2018-19

164 Aaron Cain, LPA Staff

Twelve CMAQ applications for FY 2018-19 were submitted by local jurisdictions and agencies. Since not all projects can be funded this cycle, Local Planning Agency (LPA) Staff performed an analysis to help guide the selection of projects for funding. An MPO Subcommittee met on February 8, 2017, to review the applications and analysis and provide a recommendation on which projects should be funded to the TC. Aaron Cain reviewed the recommendations of the subcommittee and discussed how the projects were scaled back to match the available CMAQ funding.

Chair Ellen Beckmann and Aaron Cain discussed whether the North Carolina Department of Transportation (NCDOT) requires a resolution that endorses the recommended projects in priority order. Aaron Cain clarified that funds for the recommended projects were broken down between the two years. Chair Ellen Beckmann asked Aaron Cain to look into whether NCDOT required a resolution from the MPO Board to move the recommended applications forward.

Geoff Green made a motion to forward the projects recommended by the subcommittee for CMAQ funding to the MPO Board for approval with a resolution if needed. Bergen Watterson seconded the motion. The motion passed unanimously.

11. Draft FY2018-2027 STIP Update

Aaron Cain, LPA Staff

The draft FY18-2027 Statewide Transportation Improvement Program (STIP) was released on December 22, 2016. LPA Staff has reviewed the draft and compared it to the current FY16-25 STIP and identified projects that have lost funding, projects that have had significant schedule changes, and new projects. LPA Staff has set up a meeting with NCDOT on March 8, 2017 to review the draft STIP. On February 10, 2017, a MPO Subcommittee met to review comments and questions to be forwarded to NCDOT staff in preparation for the March 8, 2017 meeting.

Aaron Cain and Ed Lewis discussed a potential conflict between the MPO's meeting with NCDOT and a NCDOT Board of Transportation (BOT) meeting.

Chair Ellen Beckmann, Geoff Green, and Aaron Cain discussed strategies for cultivating relationships with new NCDOT BOT members and the potential benefits of such relationships.

There was continued discussion of whether or not the elected officials on the MPO Board should be informed that NCDOT BOT members may not be able to attend the March 8, 2017 meeting with NCDOT.

Chair Ellen Beckmann and Aaron Cain discussed areas where the STIP and the TIP need to match up. Chair Ellen Beckmann stated that in past years, adjustments were made to the second half of the TIP as a statement of the MPO's priorities. Chair Ellen Beckmann discussed two projects, an NC 54 project and the Third Fork Creek Trail project, that could potentially be used to make a statement to the state about the MPO's priorities.

Chair Ellen Beckmann stated that NCDOT was likely to say that they could not do anything in response to fixed guideway inquiries.

Geoff Green made a motion to recommend that the MPO Board release the Draft FY18-27 STIP for public comment. Vice Chair Margaret Hauth seconded the motion. The motion passed unanimously.

12. FY2018-27 MTIP Development Schedule

Aaron Cain, LPA Staff

The FY2018-27 Metropolitan Transportation Improvement Plan (MTIP) is due to be completed this summer following the adoption of the FY2018-27 STIP by the NCDOT BOT. The STIP and MTIP must be adopted and consistent by October 1, 2017. The MTIP Development schedule that has been developed by LPA Staff to meet these deadlines.

Chair Ellen Beckmann and Aaron Cain discussed overlap between the MTIP and the STIP, and whether discussion of the MTIP and STIP should be combined for the presentation to the MPO Board.

John Hodges-Copple emphasized that the MTIP is the governing document in the MPO area, and that the STIP needs to conform to the MTIP for the first four years. Chair Ellen Beckmann stated that she had been told that the TIP, not the MTIP, was the official document referenced by federal legislation.

Chair Ellen Beckmann and Aaron Cain discussed how to incorporate projects funded by the Surface Transportation Block Grant Program (STBGP) into the STIP.

John Hodges-Copple and Felix Nwoko discussed problems that arise from the state's decision to adopt the STIP before the MTIP, and potential ways to address these problems.

Chair Ellen Beckmann, Aaron Cain, and Felix Nwoko discussed the timeline for the state's approval of CMAQ projects.

Chair Ellen Beckman asked that discussion of the MTIP and the STIP be combined for the presentation to the MPO Board, and that a specific description of what is in the TIP and the STIP be available to MPO Board members.

This item was informational and no further action was required by the TC.

13. SPOT 5.0 Update

Felix Nwoko and Aaron Cain, LPA Staff

Aaron Cain discussed the MPO's schedule for submitting projects into the Strategic Planning Office of Transportation Prioritization (SPOT) 5.0 process and the number of projects allocated to the DCHC MPO by mode. Aaron Cain stated that carryover projects do not need to be resubmitted, while holding tank projects do need to be resubmitted. Aaron Cain also discussed the guidelines for presubmitting highway projects.

There was discussion of whether all projects could be pre-submitted. Aaron Cain clarified that while all highway projects could be pre-submitted, only five interchange or superstreet projects could be pre-submitted. Chair Ellen Beckmann commented that the pre-submittal process seemed to be targeted to unusual projects.

Aaron Cain stated that the deadline for modifying carryover projects is March 10, 2017.

Chair Ellen Beckmann and John Hodges-Copple discussed how scoring affects the order in which projects are programmed.

Chair Ellen Beckmann stated that revisions to the MPO's methodology for selecting and ranking projects locally need to be made very soon.

John Hodges-Copple and Andy Henry discussed how projects in the MTP and the CTP could be made more competitive for submittal into the SPOT P5.0 process.

Vice Chair Margaret Hauth emphasized that pre-submittals are for roadway projects, and that bicycle and pedestrian and transit projects cannot be pre-submitted.

Chair Ellen Beckmann highlighted the importance of submitting projects that are in the MTP, as the MPO might not assign points to projects that are inconsistent with its long-range plans.

This item was informational and no further action was required by the TC.

14. STBGP Call for Projects for FY2018 and Previous Years

Aaron Cain and Meg Scully, LPA Staff

Federal regulations require a competitive call for new projects that will utilize locally administered STBGP funds to be entered into the MTIP. Aaron Cain stated that close to \$3.5 million of unspent funds is available for projects. Therefore, the DCHC MPO is issuing a call for projects to be entered into the FY2018-27 MTIP. Projects must be submitted to LPA Staff by April 17, 2017.

There was discussion of the abbreviation that should be used for the STBGP program.

Max Bushell inquired whether folks needed to submit a project in response to this call or whether they could continue to hold this money, and Felix Nwoko confirmed that projects need to be submitted. Aaron Cain stated that the MPO would like to see the funds programmed into projects.

Aaron Cain stated that even if there is not enough money available for a specific project, the project should be programmed as additional funds could be allocated as they become available.

Aaron Cain and Bergen Watterson discussed whether the funds were cumulative from the last four fiscal years and whether some municipalities have already used some of their money.

Meg Scully pointed out that the MPO is never more than six months away from an allocation of funds. She emphasized that funds need to be programmed into the TIP to reduce the overall fund balance.

Chair Ellen Beckmann asked whether funds from the two upcoming fiscal years could be included in the total balance, which might be helpful to folks who are saving for larger projects. Meg Scully suggested amending the TIP instead of reaching too far into the future for funds.

Andy Henry asked whether a jurisdiction could program an expensive project using funds from the \$3.5 million in unspent funds, and then forgo funds for the next couple of years. Meg Scully clarified that this approach is not feasible; the funds are allocated to each jurisdiction and the \$3.5 million in unspent funds primarily belongs to Durham. Vice Chair Margaret Hauth stated that the only way that Andy Henry's proposal would work is if one jurisdiction seeded their money in a particular year to another jurisdiction, as Durham has done for Hillsborough in the past.

Chair Ellen Beckmann stated that she recently learned that contracts could be awarded even if all of the funds are not available for a project. Chair Ellen Beckmann stated that a supplemental municipal agreement could be used to add federal funds to a project. There was continued discussion of the risks and benefits of using this approach to fund projects.

Alison Carpenter and Meg Scully discussed the implications of the fact that STBGP is a block grant program.

Chair Ellen Beckmann and Meg Scully discussed the necessary level of specificity to assign funding to projects. Chair Ellen Beckman and Felix Nwoko discussed how the MPO plans to approve suballocated projects.

Meg Scully stated that STBGP funds could be flexed to transit agencies.

This item was informational and no further action was required by the TC.

15. Approval of Amendment #8 to the FY2016-25 Transportation Improvement Plan

Aaron Cain, LPA Staff

Aaron Cain stated that Amendment #8 to the FY2016-25 TIP includes a request from GoTriangle to introduce a new project for the purchase and installation of security cameras at the Regional Transit Center, Bus Operations and Maintenance Facility, and the Plaza Building. This amendment also includes twelve project additions and three projection modifications from NCDOT. John Hodges-Copple made a motion to recommend that the MPO Board approve Amendment #8 to the FY2016-25 TIP. Scott Whiteman seconded the motion. The motion passed unanimously. **REPORTS:** 16. Reports from the LPA Staff Felix Nwoko, LPA Staff Felix Nwoko and Durmus Cesar demonstrated how to use the new MPO data portal. Felix Nwoko stated that TC members would receive a password in order to use the portal. Felix Nwoko discussed the sources for the data included in the portal, the kind of information that would be available through the portal, and the data that will be added to the portal in the future. Felix Nwoko and Chair Ellen Beckmann discussed the differences between the new data portal and the GIS maps traditionally used by the MPO. 17. Report from the DCHC MPO TC Chair Ellen Beckmann, DCHC MPO TC Chair There was no report from the TC Chair. **18. NCDOT Reports** There was no report from NCDOT Division 5. Chair Ellen Beckmann asked David Keilson to look into whether work has started on the Barbee Road/Herndon Roundabout project. There was no report from NCDOT Division 7. There was no report from NCDOT Division 8. The new Division 8 representative, Bryan Kluchar, introduced himself to the TC.

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311 Julie Bogle, NCDOT Transportation Planning Branch, provided an update on other CTPs in the area. Julie Bogle promised to look into how the reorganization of the TPB will affect the DCHC MPO. 312 There was no report from NCDOT Traffic Operations. 313 There was discussion of how Kelly Becker's departure from NCDOT Traffic Operations will affect 314 the TC. 315 316 **INFORMATIONAL ITEMS:** 317 19. Recent News, Articles, and Updates There were no informational items. 318 319 **ADJOURNMENT:** There being no further business before the DCHC MPO Technical Committee, the meeting was 320 321 adjourned at 11:28 a.m.