DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION BOARD

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2 10 May 2017 3 4 **MINUTES OF MEETING** 5 6 The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Board met on May 10, 7 2017, at 9:00 a.m. in the City Council Committee Room, located on the second floor of 8 Durham City Hall. The following people were in attendance: 9 10 Steve Schewel (MPO Board Chair) City of Durham Ellen Reckhow (Member) **Durham County** 11 Ed Harrison (Member) GoTriangle 12 13 Barry Jacobs (Member) **Orange County** Brian Lowen (Member) Town of Hillsborough 14 15 Pam Hemminger (Member) Town of Chapel Hill Lydia Lavelle (Alternate) Town of Carrboro 16 Michael Parker (Alternate) Town of Chapel Hill 17 Penny Rich (Alternate) **Orange County** 18 19 NCDOT, Division 5 20 Richard Hancock Patrick Wilson NCDOT, Division 7 21 Jen Britt NCDOT, Division 8 22 Julie Bogle NCDOT, TPB 23 Theo Letman **Orange County** 24 25 Bergen Watterson Town of Chapel Hill Tina Moon Town of Carrboro 26 27 Kayla Seibel Town of Chapel Hill Triangle J Council of Governments John Hodges-Copple 28 Mathew Clark GoTriangle 29 Geoff Green GoTriangle 30 Terry Bellamy City of Durham Transportation 31 Ellen Beckmann City of Durham Transportation 32 City of Durham Transportation Bill Judge 33 34 Scott Whiteman **Durham County Eddie Dancausse** Federal Highway Administration 35 36 Felix Nwoko DCHC MPO Meg Scully DCHC MPO 37 Aaron Cain DCHC MPO 38 Dale McKeel DCHC MPO/City of Durham 39 **Brian Rhodes** DCHC MPO 40 41 Quorum Count: 7 of 10 Voting Members 42 43 44 Chair Steve Schewel called the meeting to order at 9:04 a.m. A roll call was performed. The

Voting Members and Alternate Voting Members of the DCHC MPO Board were identified and are

indicated above. Chair Steve Schewel reminded everyone to sign-in using the sign-in sheet that was being circulated.

PRELIMINARIES:

2. Ethics Reminder

Chair Steve Schewel read the Ethics Reminder and asked if there were any known conflicts of interest with respect to matters coming before the MPO Board and requested that if there were any identified during the meeting for them to be announced. There were no known conflicts identified by MPO Board Members.

3. Adjustments to the Agenda

Chair Steve Schewel asked if there were any adjustments to the agenda.

Pam Hemminger made a motion to grant excused absences to Vice Chair Damon Seils and Don Moffitt. Lydia Lavelle seconded the motion. The motion passed unanimously.

John Hodges-Copple announced that Triangle J Council of Governments (TJCOG) and GoTriangle were co-sponsoring a breakfast meeting at Research Triangle Park headquarters on May 25, 2017, about transit ready development. John Hodges-Copple stated that the consultant team working on station-area planning would be at the meeting along with members of the development community. He stated that DCHC MPO Members would receive an email invite to the free meeting and breakfast which would begin at 8 a.m. and end at 9:45 a.m.

4. Public Comments

Chair Steve Schewel asked if there were any members of the public signed up to speak. There were no members of the public signed up to speak during the meeting.

5. Directives to Staff

The Directives to Staff were included in the agenda packet for review.

Felix Nwoko presented tagline options for the DCHC MPO to the MPO Board.

Chair Steve Schewel discussed the reasons for adding a tagline to the DCHC MPO logo. Felix Nwoko and Chair Steve Schewel discussed whether the current "Planning Tomorrow Today" tagline would be replaced with the proposed "Regional Transportation Agency for the Western Triangle," or whether both taglines could be used. Felix Nwoko stated that changing the tagline would affect the DCHC MPO's website and social media presence. Pam Hemminger, Ed Harrison, and Ellen Reckhow stated that the word "transportation" should be added to the logo in order to clarify that the MPO is involved in transportation, not land-use, planning. Michael Parker suggested that "Planning Tomorrow's Transportation Today" be used as the tagline. Pam Hemminger stated that a reference to the Western Triangle may be unnecessary. Ellen Reckhow suggested "Planning Tomorrow's Transportation." Felix Nwoko stated that the LPA Staff was working under the constraints of the website and that changes would be made if possible. Chair Steve Schewel clarified that MPO Board Members were suggesting "Planning Tomorrow's Transportation" as the new tagline. There was discussion of whether the colors of the DCHC MPO's logo would also be changed. **CONSENT AGENDA:** 6. Approval of April 12, 2017, Meeting Minutes There was no discussion of the minutes. Ellen Reckhow made a motion to approve the April 12, 2017, MPO Board Meeting Minutes. Pam Hemminger seconded the motion. The motion passed unanimously. **ACTION ITEMS:** 7. Comprehensive Transportation Plan (CTP) -- Final Julie Bogle, NCDOT

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92 93 At the April MPO Board meeting, staff provided a detailed list of the comments received from the public, local staff, and boards and commissions, and described how comments were addressed in the final CTP. Staff has incorporated those changes into the final CTP and created the detailed CTP report.

Julie Bogle described the three-year process of assembling the CTP, uses of the CTP, and the relationship between the CTP and the Metropolitan Transportation Plan (MTP). Julie Bogle described the last minute changes that were made to the CTP, primarily pertaining to the conversion of two downtown Durham one-way pairs, Duke Street/Gregson Street/Vickers Avenue and North Roxboro Street/Mangum Street (US 15/501 Business), into two-way streets.

Barry Jacobs asked why every change pertained to Durham, and Julie Bogle and Felix Nwoko clarified that Orange County staff was given many opportunities to provide input into the CTP. Orange County staff concurred with that statement.

Ed Harrison inquired whether a link to Chapel Hill's updated bicycle plan would be included in the CTP report Appendix, and Felix Nwoko stated that a link would be included once the Chapel Hill plan is complete.

Chair Steve Schewel drew attention to the Executive Summary of the CTP report, and stated that he was pleased with the recommended changes for Durham.

Julie Bogle discussed last minute changes recommended by NCDOT Transportation Planning

Branch (TPB) staff, primarily the addition of the Patriot Drive extension and a note that the one-way

pairs in the Durham Downtown Loop are "existing" instead of "needs improvement." Ellen Reckhow

clarified that the MPO Board's motion would need to be amended to include the Patriot Road extension.

Barry Jacobs inquired whether changes could be made to the CTP once it is adopted by the MPO Board. Julie Bogle stated that minor technical corrections could be made to the CTP, and there was discussion of whether the most recent changes to the CTP were minor technical corrections. Felix

Nwoko clarified that unlike the old thoroughfare plans, the CTP could be updated more frequently. Barry

Jacobs and Felix Nwoko discussed whether there was a prescribed timeline for updating the CTP. In

response to an inquiry from Lydia Lavelle, Felix Nwoko stated that the upcoming fiscally-constrained

MTP would be updated every four years to meet federal requirements.

Barry Jacobs stated that the MPO staff is perhaps more attuned to the needs of Durham, and there should be more consideration of aspirational goals for Chapel Hill, Carrboro, Hillsborough, and Orange County.

Felix Nwoko and Ellen Reckhow discussed how infrequently the old thoroughfare plans were updated, and potential timeframes for updating the CTP.

Ellen Reckhow thanked the various staffs for their work on the CTP.

Ellen Reckhow made a motion adopt the proposed final CTP as amended to include the Patriot Drive extension and sign the CTP resolution. Pam Hemminger seconded the motion. The motion passed unanimously.

8. Proposed Modifications and Deletions for SPOT 5.0

Aaron Cain, LPA Staff

The MPO is required to submit any revisions, modifications, or deletions to existing projects for consideration in Strategic Prioritization Office of Transportation (SPOT) 5.0 by June 16, 2017. LPA Staff has compiled a list of Carryover projects, or projects that were submitted during SPOT 4.0 that did not receive funding in the first five years of the ten year program.

Richard Hancock defined SPOT for new members of the MPO Board. Aaron Cain described the Strategic Transportation Initiative (STI) legislation and the SPOT methodology. Aaron Cain also defined the various types of projects that are considered in the SPOT process, such as sibling and Carryover projects.

Aaron Cain described the projects that the MPO Board would be asked to endorse by the June 16, 2017, deadline, namely a sibling project on NC 54 in Carrboro and four developmental Carryover projects. Aaron Cain also discussed two unfunded projects that will be submitted as new projects.

Lydia Lavelle and Aaron Cain discussed how superstreets/synchronized streets function.

Aaron Cain discussed how the STI corridor cap would affect the proposed managed lane project on I-40 and the NC 54 project. Aaron Cain stated that the LPA Staff is in conversation with NCDOT about rearranging the I-40 and NC 54 projects, so that NC 54 would be able to handle the increased traffic that would result from the I-40 managed lane project. Aaron Cain defined managed lanes for new MPO Board Members.

There was discussion of how to preserve the residential feel of NC 54. Ellen Beckmann stated that once the project is scored in the SPOT process, measures such as a National Environmental Policy Act (NEPA) study, design, and community outreach might help to address some of the concerns raised by MPO Board Members. Ellen Reckhow added that defining NC 54 as a boulevard may help to preserve its residential feel and maintain property values.

Barry Jacobs discussed how the managed lane project as it is currently envisioned would create a bottleneck on I-85. Barry Jacobs described adjustments that could be made to the I-40 managed lanes project to avoid a potential bottleneck if the project is submitted for another round of SPOT funding.

There was discussion of the portions of the I-40 managed lane project that will be rescored.

Aaron Cain described modifications to another Carryover project, the conversion of US 70 from Miami Boulevard to Page Road to an expressway. Ed Harrison inquired whether this was also a Capital Area Metropolitan Planning Organization (CAMPO) project, and Aaron Cain stated that the relevant portion of the project was in the DCHC MPO boundary. Aaron Cain described the remaining Carryover projects and the unfunded projects that will be resubmitted for scoring in SPOT 5.0. There was discussion of whether US 15-501 from Duke Street to Goodwin Road should be converted from four to

six lanes. Chair Steve Schewel asked for and received clarification about the location of Goodwin Road.

Ellen Beckmann stated that while the current MTP has this project as a widening to six lanes, the project will be submitted to SPOT in a way that leaves other options open, such as intersection improvements, that address traffic with fewer impacts.

There was discussion of whether Smith Level Road was an example of the superstreet/synchronized street concept. Ed Harrison provided an engineering definition of superstreets for the MPO Board. Chair Steve Schewel and Richard Hancock discussed the possibility of arranging a superstreet presentation for the MPO Board. Richard Hancock provided a brief description of and reasons for superstreets.

Aaron Cain and Ed Harrison discussed the planned US 15-501 corridor study from I-40 to US 15-501 Business. Aaron Cain stated that the outcome of the study will help determine whether the project will be submitted as an expressway project.

In response to an inquiry from Chair Steve Schewel, Aaron Cain clarified that the Durham-Oralnge Light Rail Transit (D-O LRT) project is not a Carryover project.

Aaron Cain distinguished between projects that would be automatically resubmitted and new projects that the MPO will have to actively submit. Aaron Cain stated that the MPO Board would receive a list of new projects at its June meeting, and that it would be asked to endorse those projects in August. Aaron Cain clarified that there are separate timelines for the modification of Carryover projects and the submission of new projects. There was discussion of the deadline for submitting the D-O LRT and Chapel Hill Bus Rapid Transit (BRT) projects.

Barry Jacobs and Aaron Cain discussed the criteria for Carryover projects, and whether the Orange Grove extension to US 70 in Hillsborough could be considered a sibling project.

Pam Hemminger expressed concerns about the ending point of the U-5304D project, and 187 188 suggested that ending the project at Willow Drive may make the most sense. Pam Hemminger and Aaron Cain agreed to consult further with Chapel Hill staff on this issue. 189 190 Ed Harrison pointed out that three of four projects that are described as superstreets are in fact 191 capacity improvement projects. 192 Aaron Cain promised to consult with Chapel Hill technical staff before bringing several Chapel Hill projects back to the MPO Board in June. 193 194 In response to an inquiry from Ed Harrison, Aaron Cain stated that the LPA Staff has been in conversation with NCDOT about some of the projects that are moving forward that could have potential 195 196 conflicts with the D-O LRT project. 197 Chair Steve Schewel encouraged MPO Board Members to consult with local staff about 198 modifying Carryover projects. 199 Pam Hemminger made a motion to approve the proposed modifications and deletions for SPOT 5.0 presented to the MPO Board on May 10, 2017, subject to further modification as a result of 200 discussions with NCDOT. Barry Jacobs seconded the motion. The motion passed unanimously. 201 202 **REPORTS:** 9. Report from the DCHC MPO Board Chair 203 Steve Schewel, DCHC MPO Board Chair 204 205 There was no report from the DCHC MPO Board Chair. 206 10. Report from the DCHC MPO Technical Committee Chair Ellen Beckmann, DCHC MPO TC Chair 207 208 There was no report from the DCHC MPO TC Chair. 209 11. Reports from LPA Staff Felix Nwoko, LPA Staff 210 211 Pam Hemminger confirmed that there was no MPO Board meeting in July, and asked that a 212 reminder be sent out with the announcement of the June MPO Board meeting.

12. NCDOT Reports:

Richard Hancock, NCDOT Division 5, stated that bids for the bicycle and pedestrian improvements on Old Chapel Hill Road would be opened the following week. Richard Hancock stated that a utility agreement has been signed for the project. Ed Harrison thanked Mike Kneis and Division 5 for working with a land owner in the area who was in a difficult situation.

Richard Hancock stated that there would be upcoming lane closures for the East End Connector project. Richard Hancock stated that work on the Barbee Road/Herndon Road roundabout was about to begin, but that the work was currently confined to utility work which would not affect traffic.

Richard Hancock stated that most of the work on the Barbee Road/Herndon Road roundabout that would affect traffic would occur when school is out for the summer.

Pat Wilson, NCDOT Division 7, stated that Division Engineer Mike Mills has secured funding for the installation of a fence over the Orange Grove Road bridge over I-40. Pat Wilson stated that the work for the fence would have to be let for construction. Pat Wilson discussed two projects, Bennett and Mt. Carmel Church Road in Chapel Hill and Greensboro Street and Estes Drive in Carrboro, that are about to enter into the right of way phase.

Pat Wilson stated that the Franklin Street/Merritt Mill Road project would need to be taken to the public or taken down and resubmitted as a bicycle/pedestrian project. Pat Wilson stated that Division 7 would be glad to submit the project on behalf of the MPO if the MPO did not have enough project submittals for bicycle/pedestrian projects. Pam Hemminger and Ed Harrison commented that bicycle/pedestrian improvements would not solve any of the problems on Franklin Street/Merritt Mill Road. Pam Hemminger stated that she would discuss this issue with local staff.

Lydia Lavelle and Pat Wilson discussed whether South Greensboro Street would be subject to further closings for the construction of the roundabout.

There was discussion of how the SPOT 5.0 deadlines would affect the timeline for resolving 236 237 issues surrounding the Franklin Street/Merritt Mill Road project. Jen Britt, NCDOT Division 8, stated that the portion of US 15-501 in Chatham County will be 238 resurfaced. Jen Britt stated that the project would take place under nighttime construction. Ed 239 240 Harrison inquired whether there would be rough surface as a result of the project. Jenn Britt stated 241 that even though the lanes would be milled and filled in the same night, there will be some rough 242 surface. Julie Bogle, NCDOT Transportation Planning Branch, stated that a draft proposal and 243 244 schedule was being developed for the update to NCDOT's statewide transportation plan. Julie Bogle 245 stated that the DCHC MPO would be involved throughout the process of updating the plan. Julie Bogle stated that FY2018 applications for the Congestion Mitigation and Air Quality 246 Improvement Program (CMAQ) are under review and that MPOs will be notified about project 247 approval in July. The next round of CMAQ applications are due in March 2018. 248 There was no report from NCDOT Traffic Operations. 249 250 Barry Jacobs thanked Max Bushell and Mike Mills for their work on securing the fencing on Orange Grove Road, and pointed out that it was effective to have the public approach the MPO 251 Board with concerns. 252 **INFORMATIONAL ITEMS:** 253 254 13. Recent News, Articles, and Updates There were no informational items. 255 256 ADJOURNMENT: There being no further business before the DCHC MPO Board, the meeting was adjourned at 257

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10:26 a.m.