1 DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION

TECHNICAL COMMITTEE

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May 25, 2022

MINUTES OF MEETING

- 5 The Durham-Chapel Hill Carrboro Metropolitan Planning Organization Technical Committee met
- 6 on May 25, 2022 at 9:00 a.m. through a teleconferencing platform. The following
- 7 members were in attendance:
- 8 Ellen Beckmann (Chair) Durham County
- 9 Nishith Trivedi (Vice Chair) Orange County
- 10 Tom Altieri (Member) Orange County
- 11 Tom Devlin (Member) City of Durham Transportation
- 12 Scott Whiteman (Member) Durham County
- 13 Brooke Roper (Member) Durham County
- 14 Tina Moon (Member) Carrboro Planning
- 15 Bergen Watterson (Member) Town of Chapel Hill
- 16 Josh Mayo (Member) Town of Chapel Hill
- 17 Margaret Hauth (Member) Town of Hillsborough
- 18 Brandon Dawson (Member) Chatham County
- 19 Matt Day (Member) TJCOG
- 20 Jay Heikes (Member) GoTriangle
- 21 Julie Bogle (Member) NCDOT TPD
- 22 Kurt Stolka (Member) The University of North Carolina
- 23 Travis Crayton (Member) Research Triangle Foundation
- 24 Joe Geigle (Member) Federal Highway Administration
- 25 Bill Judge (Alternate) City of Durham
- 26 David Keilson (Alternate) NCDOT Division 5
- 27 Stephen Robinson (Alternate) NCDOT Division 7
- 28 Bryan Kluchar (Alternate) NCDOT Division 8
- 29 Matt Cecil (Alternate) Chapel Hill Transit/Planning
- 30 Matt Day (Alternate) TJCOG
- 31 Erin Convery, City of Durham
- 32 Eric Vitale, City of Durham
- 33 Nick Pittman, Town of Chapel Hill
- 34 Tracy Parrott, NCDOT Division 5
- 35 Brandon Jones, NCDOT Division 5
- 36 Jeron Monroe, NCDOT Division 8
- 37 Nick Morrison, NCDOT Integrated Mobility Division
- 38 Aaron Cain, DCHC MPO
- 39 Andy Henry, DCHC MPO
- 40 Dale McKeel, City of Durham/DCHC MPO

- 41 Filmon Fishastion, DCHC MPO
- 42 Yanping Zhang, DCHC MPO
- 43 Kayla Peloquin, DCHC MPO
- 44 Mariel Klein, DCHC MPO
- 45 Quorum count: 24 of 31 voting members
- 46 Chair Ellen Beckmann called the meeting to order at 9:04 a.m.
- 47 48 **1 Roll (**

PRELIMINARIES:

- 48 <u>1. Roll Call</u>
- 49 Chair Ellen Beckman asked if there were any new members to the membership. Aaron
- 50 Cain stated that Matt Day was appointed to represent Triangle J Council of Governments
- 51 (TJCOG) to replace John Hodges-Copple who has retired, and Jenna Kolling has been
- 52 appointed as the alternate voting member for TJCOG. Bill Judge introduced two new City of
- 53 Durham staff members expected to become TC members by the August meeting: Eric Vitale
- 54 who is replacing Evan Tenenbaum, and Erin Convery who is the new Transportation Planning
- 55 Manager. Chair Ellen Beckmann welcomed the new members. The roll call was completed
- 56 using the Zoom participant list.

57 2. Adjustments to the Agenda

58 Dale McKeel mentioned the addition of a resolution for the Triangle Bikeway Study listed

as Item 10 and that while not in the agenda packet, it was emailed to members ahead of the

- 60 meeting.
- 61 **<u>3. Public Comments</u>**
- 62 There were no public comments.
- 63

CONSENT AGENDA:

- 64 <u>4. Approval of the March 23, 2022 TC Meeting Minutes</u>
 65 Kayla Peloguin, LPA Staff
- 66 5. FY22 UPWP Amendment #3
- 67 Mariel Klein, LPA Staff
- 68 6. FY23 UPWP Amendment #1
- 69 Mariel Klein, LPA Staff

70 7. FFY 2022 Section 5307/5340 Full Apportionment Split Letter

71 Mariel Klein, LPA Staff

72 8. FFY 2022 Section 5339 Full Apportionment Split Letter

73 Mariel Klein, LPA Staff

74 9. TIP Amendment #11

75 Kayla Peloquin, LPA Staff

Regarding Transportation Improvement Program (TIP) Amendment #11, Dale McKeel
 asked for clarification from Division 5 on the background, selection process, and purpose of the
 economic development projects. Brandon Jones replied that the improvements have been set

- ⁷⁹ up for Merck's expansion and traffic demands at the Teknika Parkway and Red Mill Road
- 80 intersection. Dale McKeel asked if a roundabout was considered at this intersection or if one
- 81 would be in the future, and Brandon Jones replied that the project did not propose to look at a
- roundabout. Dale McKeel stated that NCDOT's Strategic Highway Safety Plan recommends that
- roundabouts be considered for intersection improvements and requested that they be
- 84 considered in the future.
- 85 Margaret Hauth made a motion to approve the consent agenda. Tom Devlin seconded
- the motion. The motion passed unanimously.
- 87

ACTION ITEMS:

10. Triangle Bikeway Study Dale McKeel, LPA Staff

Dale McKeel stated that he presented the Triangle Bikeway Study to the DCHC MPO
Board in March which was followed by a 30-day public comment period that garnered a dozen
comments. Dale McKeel shared that the resolution has language indicating that the DCHC MPO
Board supports the regional implementation of the Triangle Bikeway project. Dale McKeel
stated that the resolution was written to provide flexibility for other jurisdictions to use, and he
would provide it to other boards in the DCHC MPO area for consideration.
Tom Devlin stated a concern about the resolution's public engagement language, citing

97 lack of public engagement in Durham. Dale McKeel replied that the public engagement activities

98 that occurred in Durham are documented in the study, and that despite having to pivot engagement strategies due to the COVID-19 pandemic, engagement activities included several 99 100 Zoom meetings, an online survey that garnered 2,000 responses, focus groups to fill in gaps from the online survey, and some in-person engagement towards the end of the study. Tom 101 102 Devlin asked if these efforts provided adequate equitable community engagement for the study. and Dale McKeel replied that they are adequate and that community engagement strategies will 103 continue as the project moves forward citing that a continued equitable engagement plan is a 104 part of the project's action steps. Tom Devlin stated for the record that the Triangle Bikeway is a 105 low priority project for the City of Durham despite the resolution suggesting otherwise. 106

107 Chair Ellen Beckmann asked if a presentation was planned for the Durham City Council, 108 and Dale McKeel said that has not been scheduled but would like to discuss with City staff so 109 one can be scheduled. Dale McKeel added that a presentation will be made to the Durham 110 County Commissioners on June 6. Vice Chair Nishith Trivedi thanked members of CAMPO and 111 DCHC MPO for including Orange County in this process and he looks forward to seeing it move 112 forward.

113 Chair Ellen Beckmann thanked Dale McKeel for the resolution and recognized that while 114 it is consistent with the adoption of the Metropolitan Transportation Plan (MTP), and that it 115 states support for the project and the continuation of identifying sources of funding, higher 116 priority items may exist and continued community engagement will need to continue if the 117 project moves forward.

118 Chair Ellen Beckmann asked if the resolution could be adopted by other jurisdictions, 119 and Dale McKeel replied that this was the intent. Bergen Watterson asked what the timeline was 120 to receive the resolution from other jurisdictions, and Dale McKeel said there is no set timeline, 121 but that he can meet with Town of Chapel Hill and Orange County Commissioners if 122 presentations are desired to present the study and to ask for resolution adoption.

123 Vice Chair Nishith Trivedi stated that the project is a long-term process and that the resolution does not mean that the project is funded yet. Chair Ellen Beckmann concurred that it 124 is a long-term aspirational project. Dale McKeel said that Wake County is interested in funding 125 the design of the project and their proposed design corridor would connect into Durham and 126 127 Research Triangle Park. Chair Ellen Beckmann made a motion to recommend that the Technical Committee 128 adopt the Triangle Bikeway Study by resolution. Travis Crayton seconded the motion. The 129 130 motion passed unanimously. 11. Material Changes to the Durham County Transit Plan 131 Aaron Cain, LPA Staff 132 133 Aaron Cain began by referencing a memo in the Committee's agenda materials in lieu of a formal presentation. Aaron Cain stated that as part of development of the FY23 Work 134 Program, there are four projects the Staff Working Group (SWG) requested to be considered as 135 136 material changes to the work program: a new paratransit maintenance facility, improvements to 137 GoDurham's routes 9A and 9B, an increase to funding for bus stop improvements, and funding for improvements at Durham Station. Aaron Cain stated that a recommendation of the resolution 138 from the Technical Committee is being sought before presenting it to the DCHC MPO Board. 139 Aaron Cain reminded members that changes to the Plan requires approval by the Durham 140 141 County Board of Commissioners, the DCHC MPO Board, and the GoTriangle Board of Trustees. 142 Tom Devlin made a motion to recommend that the DCHC MPO Board adopt the 143 resolution to include the four new projects in the Durham County Transit Plan. Jay Heikes 144 seconded the motion. The motion passed unanimously. 145 12. Enhanced Mobility of Seniors and Individuals with Disabilities (Section 5310) Grant – 146 FY21 and FY22 Call for Projects and Program Management Plan 147

148 Mariel Klein, LPA Staff

149 Mariel Klein provided an overview of the Section 5310 grant, which is a competitive two-150 year grant program to improve transportation opportunities for older adults and people with 151 disabilities by removing barriers and expanding mobility options. She stated that the DCHC MPO is responsible for grant administration, oversight, and communication with applicants. She 152 stated that a call for projects for FY21 and FY22 is now available with a deadline to apply by 153 August 19. Mariel Klein said that the Technical Committee would recommend the slate of 154 projects on September 21 and that it would be presented to the DCHC MPO Board on October 155 12. 156

Vice Chair Nishith Trivedi asked if organizations previously awarded grant funds can apply to pursue additional projects, and Mariel Klein replied that such organizations can apply again for as much as is needed to complete their new projects, as this is a new grant cycle. Chair Ellen Beckmann asked for a status update of current projects, and Mariel Klein said some projects are complete and that all awarded projects have spent some amount of their allocated funds.

163 Tom Devlin made a motion to recommend that the MPO Board approve the project 164 management plan. Margaret Hauth seconded the motion. The motion passed unanimously.

165 <u>13. Draft FY2024-2033 STIP</u> 166 Kayla Peloguin, LPA Staff

167 Kayla Peloguin provided an overview of the preliminary draft of the 2024-2033 State Transportation Improvement Program (STIP) that was released on April 25, 2022, which 168 included its development from the previous 2020-2029 STIP, as well as an introduction to the 169 170 swap process. Kayla Peloguin explained that since the 2020-2029 STIP was over-programmed 171 on projects, no new projects have been included in the draft 2024-2033 STIP. Kayla Peloguin said that project swaps must be agreed to by NCDOT and, MPO/RPO(s), and that projects 172 swapped in cannot be of a higher tier than those being swapped out, and project budgets 173 swapped in must be within 10% of projects being swapped out. Kayla Peloquin then shared the 174

prominent DCHC MPO projects in the draft 2024-2033 STIP, updates to their implementation
schedule, projects that were not included in the draft 2024-2033 STIP, and a timeline for
identifying, recommending and approving project swaps.

Brandon Jones mentioned for clarification purposes that projects listed as Right of Way 178 179 (ROW) starting after FY29 are considered non-committed and need to go back through Prioritization 7.0. Aaron Cain confirmed that projects slated to begin FY29 or later will have to 180 be reprioritized in SPOT7.0, along with all projects that are not funded and any new submitted 181 projects. Brandon Jones shared that there are projects currently committed in the 2020-2029 182 STIP that are currently uncommitted in the draft 2024-2033 STIP, and Aaron Cain confirmed 183 that these projects have moved out of the committed window and can be reprioritized or 184 swapped in. Andy Henry asked for clarification on the purpose of having a 10-year STIP since 185 186 projects in the second half of the 10-year STIP must be reprioritized, and Aaron Cain replied 187 that the projects in the second half provide a timeline and allows NCDOT to learn about projects and prioritize. Brandon Jones added that it gives NCDOT budget flexibility. 188

Tina Moon asked for clarification about Carrboro's Anderson Park to James Street 189 190 project to see if it needed to be reprioritized since it is out of the ROW date. Aaron Cain 191 confirmed that the project would have to be re-prioritized or swapped in for a project listed within the first five years since ROW is after 2028. Tina Moon asked if the swap opportunity is to 192 solely replace one project for another, or if there is an opportunity to reorganize the schedule of 193 implementation. Brandon Jones replied that projects that aren't committed can be swapped into 194 195 the list for implementation, but that they have to abide by current cascade down policy and ideally stay within the same funding category. Referencing rising construction costs, Tina Moon 196 197 asked if there would be an option to stay on schedule by going through a different engineering 198 process to identify cost savings to be used for construction. Brandon Jones replied that capacity 199 prevents this type of process from happening.

Jay Heikes asked if regional projects could be swapped out for statewide projects. Aaron Cain replied that statewide projects cannot be swapped in for regional projects because swaps must follow a cascade down process. Vice Chair Nishith Trivedi added that requests for increased funding for a project recommended to be swapped in for a smaller project is not allowed. Jay Heikes asked that if a new statewide project was identified, would it have to be swapped out with an existing statewide project. Aaron Cain confirmed that it does and that it must be within 10% of the total cost.

Vice Chair Nishith Trivedi asked when swaps need to be submitted to NCDOT, and Aaron Cain and Kayla Peloquin confirmed the date as September 30, 2022. Aaron Cain said that swaps will be presented to the DCHC MPO Board for approval through a resolution.

210 Chair Ellen Beckman asked if the required 10% difference for swaps is based on a 1-to-211 1 basis or through the total amount of swapped projects, and Kayla Peloquin replied that it is the 212 total of all projects combined. Kayla Peloquin and Aaron Cain reiterated the schedule to finalize 213 the swaps and mentioned the possibility of creating a sub-committee to review.

This item was for informational purposes; no further action was required by the Technical Committee.

216

INFORMATIONAL ITEMS:

217 <u>14. DCHC MPO Materials Submission Schedule</u> 218 Aaron Cain, LPA Staff

Aaron Cain shared the schedule of deadlines for materials submissions to follow the best practice of bringing items to the Technical Committee before being presented to the DCHC MPO Board. Aaron Cain said late submissions of materials will no longer be added to the agendas. <u>REPORTS FROM STAFF:</u>

224 15. Report from Staff

Aaron Cain thanked members who provided input for potential Bipartisan Infrastructure Law (BIL) Grants projects. Aaron Cain mentioned that the Safe Streets for All notice of funding opportunity has been released, a proposal for a planning grant in collaboration with several jurisdictions is being developed, and thanked members for their input. Aaron Cain shared that a notice of funding opportunity for the Reconnecting Communities Grant is expected soon and project ideas are being developed.

Aaron Cain shared that David Miller has been hired to fill an administrative role. Aaron 231 232 Cain stated that based on interpretation of North Carolina state law and guidance, in-person Technical Committee meetings will need to resume beginning in July and that voting members 233 must attend in person in order to meet quorum requirements. Aaron Cain stated that technology 234 has been identified to allow non-voting attendees to participate remotely while the in-person 235 236 meeting is held in the second floor conference room at Durham City Hall, and added that 237 Technical Committee members can continue to attend DCHC MPO Board meetings virtually. Chair Ellen Beckmann requested that an update on grant programs and projects be a 238 standing agenda item moving forward. Chair Ellen Beckmann asked for an update on the hiring 239 240 of the new DCHC MPO Director, and Aaron Cain replied that final interviews were conducted 241 and an official announcement will be made public soon.

242 <u>16. Report from the Technical Committee Chair</u> 243 Ellen Beckmann, TC Chair

Chair Ellen Beckmann stated that discussion at the DCHC MPO Board meeting about the transit plan governance study has led to a scheduled City of Durham and Durham County meeting and more information will be forthcoming. Chair Ellen Beckmann shared that the East End Connector project's grand opening will be held in June. Brandon Jones confirmed the ribbon cutting ceremony will be held on the grand opening of the East End Connector on June 30

250 17. NCDOT Reports

251 Brandon Jones (David Keilson), Division 5 – NCDOT

252	Brandon Jones	reiterated the	forthcoming	East End	Connector	opening o	n June 30.

- 253 Brandon Jones provided an update on the Alston Avenue project, and shared that part of the
- 254 Pettigrew Street project is expected to be open by mid-2023. Brandon Jones provided an
- 255 update on projects near completion, including a bicycle lane project on Old Durham-Chapel Hill
- Road, and a crosswalk project across US-15/501 at Old Durham Road and Sage Road.

257 Wright Archer (Pat Wilson, Stephen Robinson), Division 7 – NCDOT

- 258 Stephen Robinson referenced his report in the agenda packets and shared that
- 259 preliminary work on I-40 is ongoing with work on the shoulders and rumble strips tentatively
- scheduled for July.
- 261 Patrick Norman (Bryan Kluchar), Division 8 NCDOT
- 262 Bryan Kluchar shared that Chatham County's U-6192 project on US-15/501 is funded for
- 263 preliminary engineering only in the draft 2024-2033 STIP.

264 Julie Bogle, Transportation Planning Division – NCDOT

- 265 Julie Bogle had no additional report.
- **John Grant, Traffic Operations NCDOT**
- 267 There was no additional report.

268 Nick Morrison, Integrated Mobility Division – NCDOT

269 Nick Morrison said NCDOT received 25 applications for its latest multi-modal planning

270 grant program across the four planning types made available and award announcements are

- 271 expected in August.
- 272

Adjourn

- 273 There being no further business, the meeting was adjourned by Chair Ellen Beckmann
- 274 at 10:50 a.m.