DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION BOARD

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2 **December 8, 2021** 3 **MINUTES OF MEETING** 4 The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Board met on 5 December 8, 2021, at 9:00 a.m. remotely via Zoom. The following people were in attendance: Wendy Jacobs (Chair) 6 **Durham County** 7 Jenn Weaver (Vice Chair) Town of Hillsborough Jamezetta Bedford (Member) **Orange County** 8 9 Charlie Reece (Member) City of Durham Pam Hemminger (Member) Town of Chapel Hill 10 GoTriangle 11 Michael Parker (Member) 12 Damon Seils (Member) Town of Carrboro 13 Mark Bell (Alternate) Town of Hillsborough 14 Sally Greene (Alternate) **Orange County** Brenda Howerton (Alternate) **Durham County** 15 Amy Ryan (Alternate) Town of Chapel Hill 16 Ellen Beckmann **Durham County** 17 Scott Whiteman **Durham County Planning** 18 Nishith Trivedi 19 **Orange County** 20 Tom Altieri **Orange County Planning** 21 Josh Mayo **Chapel Hill Planning** 22 Matt Cecil Chapel Hill Transit/Planning 23 Tina Moon Carrboro Planning Zach Hallock **Carrboro Planning** 24 25 Evan Tenenbaum City of Durham 26 **Evian Patterson** City of Durham 27 Bill Judge City of Durham 28 Lynwood Best City of Durham Triangle J Council of Governments 29 John Hodges-Copple 30 Jay Heikes GoTriangle 31 Meg Scully GoTriangle Michael Page North Carolina Central University 32 Federal Highway Administration 33 Joe Geigle **Travis Crayton Research Triangle Foundation** 34 David Keilson NCDOT Division 5 35 36 **Tracy Parrott** NCDOT Division 5 Pat Wilson NCDOT Division 7 37 Stephen Robinson NCDOT Division 7 38 Jeron Monroe **NCDOT Division 8** 39 **NCDOT Division 8** Bryan Kluchar 40 NCDOT TPD 41 Julie Bogle

42	John Grant	NCDOT Traffic Operations
43	Joe Milazzo II	Regional Transportation Alliance
44	John Tallmadge	Bike Durham
45	Stephen Straus	Developmental Associates
46	Dave Connelly	Resident
47	Heidi Perov	Resident
48	Shelly Parker	Resident
40	Shelly Falker	Resident
49	Andy Henry	DCHC MPO
50	Aaron Cain	DCHC MPO
51	Dale McKeel	DCHC MPO
52	Filmon Fishastion	DCHC MPO
53	Jake Ford	DCHC MPO
54	Kayla Peloquin	DCHC MPO
55	Mariel Klein	DCHC MPO
56	Quorum Count: 7 of 10 Voting Members	
57	1. Roll Call	
58	Chair Wendy Jacobs called the meeting to order at 9:00 a.m. The Voting Members and	
59	Alternate Voting Members of the DCHC MPO Board were identified through a roll call and are indicated	
60	above.	
61	Vice Chair Jenn Weaver made a motion to excuse the absence of Board Members Karen	
62	Howard, Javiera Caballero, and Lisa Mathis. Jamezetta Bedford seconded the motion. The motion	
63	passed unanimously.	
64	Chair Wendy Jacobs recognized the members who have left the MPO Board, including Pierce	
65	Freelon, Lydia Lavelle, and Steve Schewel, for their great contributions to the Board.	
66	PRELIMINARIES:	
67	2. Ethics Reminder	
68	Chair Wendy Jacobs read the Ethics Reminder and asked if there were any known conflicts of	
69	interest with respect to matters coming before the MPO Board and requested that if there were any	

70 identified during the meeting for them to be announced. There were no known conflicts identified by 71 MPO Board Members. 72 3. Adjustments to the Agenda 73 Aaron Cain said that the discussion with Stephen Straus of Developmental Associates has been 74 scheduled for 10:00 a.m. 75 4. Public Comments There were no public comments. 76 77 5. Directives to Staff 78 Chair Wendy Jacobs mentioned that the MPO Governance Study presentation was moved to the 79 January Board meeting, which opened up time for a presentation at this meeting on the Infrastructure 80 Investment and Jobs Act (IIJA) from Dale McKeel. Chair Wendy Jacobs stated that the US 15/501 corridor 81 study and the racial equity policy framework are underway. Chair Wendy Jacobs asked if there will be 82 formal recognition of outgoing MPO Director Felix Nwoko. Aaron Cain said that will take place at the January Board meeting. 83 84 **CONSENT AGENDA:** 85 6. Approval of the November 10, 2021, Board Meeting Minutes Kayla Peloquin, LPA Staff 86 7. 2022 DCHC MPO Meeting Calendar 87 88 Kayla Peloquin, LPA Staff 89 Damon Seils made a motion to approve the Consent Agenda. Pam Hemminger seconded the 90 motion. The motion passed unanimously. 91 **ACTION ITEMS:** 8. 20<u>50 MTP</u> 92 93 Andy Henry, LPA Staff 94 Andy Henry reviewed the upcoming schedule with final adoption of the 2050 MTP and the Air Quality Conformity Determination Report (AQ CDR) in February 2022. Andy Henry reviewed the 95

directives from the November Board meeting, including an additional half-cent sales tax equivalent to be used for non-roadway investments. Andy Henry reviewed changes to the Preferred Option that have transpired since the November Board meeting, such as four additional roadway modernizations to accommodate transit, bicycle, and pedestrian investments. Andy Henry summarized the added projects and changes to the budget as a result of the one-cent sales tax revenue equivalent assumption.

Jamezetta Bedford expressed support for the MTP and increasing the revenue assumptions to a full-cent sales tax, but cautioned that Orange County is not promising to increase the sales tax although they will be glad to work with partners on achieving the aspirational goals in the MTP. Chair Wendy Jacobs said many assumptions about revenue are included in the MTP that need cooperation across the state, especially with the Capital Area MPO (CAMPO) because their plan also includes an additional one-cent sales tax revenue assumption.

Damon Seils asked for clarification on how the Board action today and the AQ CDR fit into the broader process of the 2050 MTP. Andy Henry responded that today, the Board is asked to approve the highway and transit project list and budget assumptions for use in the final MTP report that will include other information such as the goals and objectives, the Triangle Regional Model (TRM), and public engagement. Andy Henry said the project list will also be used in developing the AQ CDR. Chair Wendy Jacobs said she was excited to see the transformative difference the new revenue assumption would make, and that there is a way to accomplish the plan and deliver what the community wants.

Pam Hemminger made a motion to approve the draft 2050 MTP for use in the Air Quality

Conformity Determination Report. Charlie Reece seconded the motion. The motion passed unanimously.

Andy Henry stated the AQ CDR demonstrates that the expected pollutants from the transportation sector will not exceed established thresholds. Andy Henry said our area is in attainment for all pollutants. Andy Henry reviewed the contents of the AQ CDR and the many partners involved.

Jamezetta Bedford asked if there is a procedure to address public comments that are not directly

related to the MTP. Andy Henry said he lets all commenters know their comments will be forwarded to the MPO Board, and if they require further action, he forwards them to the appropriate local jurisdiction or transit agency for follow-up. Andy Henry said he will double check to make sure all comments from the 2050 MTP public comment period have been addressed. Chair Wendy Jacobs acknowledged the substantial nature of the many public comments received, and asked if the comments are available on the website. Andy Henry said they are available as an attachment to the agenda and a summary will be made available on the website when the public comment period ends. Chair Wendy Jacobs asked if staff could publicly post the comments and staff responses for others to reference. Andy Henry said he will look into that.

Damon Seils suggested adding context to the highly technical AQ CDR so as to not deter the public from commenting and to ensure they understand what they are commenting on. Damon Seils stated that we need to think about all of the assumptions and models used to develop the long-range plans, acknowledge what is left out and the weaknesses of the data sources. Damon Seils said we often feel boxed in by assumptions, and perhaps the public could help us think through the assumptions and how to do things differently. Andy Henry said context will be added with what is released for public comment.

Chair Wendy Jacobs mentioned one public comment that requested more specificity related to transit, bicycle, and pedestrian projects to the same degree given to highway projects. Chair Wendy Jacobs said that although there may not be enough time to do so now, an amendment with more specifics could be added later. Aaron Cain responded that transit, bicycle, and pedestrian projects certainly deserve more attention, but they are not listed in great detail to avoid boxing in the transit providers and local jurisdictions who are the primary implementers of those projects. Aaron Cain said that if all specifics for all projects were listed out, a transit agency wanting to make a minor change to a bus route would have to go through an MTP amendment process, causing delays in implementation in

the future. Aaron Cain added that a major amendment will be coming in the next year that adds more specifics following the adoption of Durham and Orange County Transit Plans and as more information is available on the State Transportation Improvement Program (STIP) reprogramming.

Michael Parker made a motion to release the Air Quality Conformity Determination Report for a public comment period through January 12, 2022. Vice Chair Jenn Weaver seconded the motion. The motion passed unanimously.

9. Infrastructure Investment and Jobs Act (IIJA)

Dale McKeel, LPA Staff

Dale McKeel said that this presentation is an overview of the Infrastructure Investment and Jobs Act (IIJA), which was signed into law in November 2021. Dale McKeel reviewed a chart showing the breakdown of funding into transportation, energy/environment/climate, and broadband categories.

Dale McKeel further detailed what is included for transportation and new investment funding categories. Dale McKeel discussed formula funding given to states and MPOs as well as discretionary grants that are awarded based on a competitive process. Dale McKeel said that USDOT is currently writing guidance interpreting the bill.

Dale McKeel reviewed what IIJA means for North Carolina in dollar amounts for highways and bridges, public transit, and NCDOT Strategic Transportation Investment law as well as anticipated impacts for the MPO and member jurisdictions. Dale McKeel listed other highlights of the bill such as safety, electric vehicles, healthy streets, and safe routes to school. Dale McKeel said that federal agencies will begin publishing guidance, and the MPO and member jurisdictions will need to plan ahead to successfully apply for funds and line up the local match. Dale McKeel stated that the MPO is planning events early next year to get people together to learn about how to move forward with these upcoming opportunities. Michael Parker asked when local staff needs to be prepared to respond to these opportunities. Dale McKeel said a call for projects may be issued in the next few months by USDOT for existing programs that have increased funding such as the Rebuilding America's Infrastructure with

Sustainability and Equity (RAISE) grant program. Dale McKeel added that new programs will likely take longer to be up and running. Chair Wendy Jacobs suggested one staff member be responsible for tracking the progress of the bill and communicating updates to the Board. Dale McKeel said staff will discuss this and relay decisions. Chair Wendy Jacobs suggested some form of regular reporting, perhaps a memo, on this topic to keep everyone informed. Charlie Reece stated that discretionary grant programs rely heavily on decisions made by the secretary of transportation at the federal level, which likely reflects the values of the presidential administration, so the MPO needs to be prepared because the funding for grant programs could change with a new administration. Chair Wendy Jacobs asked if staff is considering how the bill could impact projects such as commuter rail by applying for funding for certain components of the larger project. Aaron Cain said conversations have already taken place internally and with GoTriangle on how to best set up major capital transit projects to take advantage of increased funding.

This item was for informational purposes; no further action was required by the MPO Board.

10. Discussion on Criteria for New MPO Manager

Stephen Straus, Developmental Associates

Stephen Straus of Developmental Associates said he would like to set the timeline for the process as well as develop an understanding of the expectations for the new director. Stephen Straus said a discussion with MPO staff took place on December 7. Chair Wendy Jacobs said a search committee has been formed and those members can review the proposed job advertisement prior to its release. Chair Wendy Jacobs added that the Board was originally scheduled to receive a presentation today from the consultants conducting the MPO Governance Study, but that was delayed until the January Board meeting. There was a discussion on how those recommendations will inform the search for the new director. There was consensus to wait until after the January Board meeting to begin the recruitment process. Damon Seils said the Governance Study will include some direction on the relationship between the Board and the director, communication, and the role of the Board in selecting

the new director. Damon Seils mentioned there is a draft that was already presented to the Technical Committee that could be reviewed for early insight.

Stephen Straus went through the schedule step by step, with the plan to finalize the job advertisement around January 21, recruit through February 20, hold a search committee meeting, allow two weeks for the screening process, hold another search committee meeting, and recommend a final candidate in April. Stephen Straus said the committee meetings will all be closed meetings. Chair Wendy Jacobs agreed that the top final candidates would be brought back to the full Board in a closed session.

Stephen Straus asked Board members what they see as the biggest challenges facing the organization and the next director. Damon Seils responded that he is looking for someone who can be a strong executive, understand the priorities of the Board, and give staff the tools to implement the requests of the Board. Damon Seils added that the challenge (or opportunity) is to rethink the way we do long-range planning, and we need someone who can help Board members understand their role and help them become leaders as well. Michael Parker said that the MPO is trying to change the way we think about transportation and shift away from auto-centric thinking to exploring multimodal opportunities, and therefore it is important that the MPO have more of a public face in the regional community as a leader and advocate. Michael Parker said the director needs to be able to collaborate effectively if we are truly going to address issues on a regional basis and help shape a common vision for the Triangle. Michael Parker said the challenge for the MPO director is to advocate for more resources to accomplish the vision of the Board.

Jamezetta Bedford agreed with Michael Parker regarding resources, and added that there is a political component to the conflicts over limited resources. Jamezetta Bedford said there is a challenge to balance serving current transit riders that are typically minorities and low-income residents, and to expand transit systems equitably to serve more people and get them out of their cars. Jamezetta

Bedford said that another challenge is public engagement as we need to get regular input from the residents we typically do not hear from. Jamezetta Bedford stated that with the climate crisis, the MPO needs an informed leader that knows or will learn about the fundamentals of this region, the rural-urban divide, and how to turn challenges into positives. Pam Hemminger said typically the leader would be technically oriented, but since we already have a great technical team, we need a skillset of vision, direction, and communication to work with other MPOs, NCDOT, and politicians. Pam Hemminger said the director first and foremost needs to be a strong advocate and communicator. Vice Chair Jenn Weaver agreed with Pam Hemminger, and added that the MPO Board recognizes climate change requires urgent solutions, so the director needs to effectively handle the Board, work with the legislature, and help NCDOT understand what the MPO believes in. Charlie Reece agreed with previous comments and reiterated that we need more vision and management in the director who is both outwardly focused on stakeholders and partners as well as inwardly focused on helping constituents work together to achieve common goals in a world of limited resources. Charlie Reece said Stephen Straus has worked with the City of Durham numerous times and his search process is transparent.

Chair Wendy Jacobs said the director needs to be able to deal with a very vocal, active, and engaged Board and community. Michael Parker asked if there are constraints on salary for the new director as the position is through the City of Durham as the Lead Planning Agency, and if there are constraints, do we feel they will allow us to find the kind of person we are looking for. Bill Judge said the position is classified within the City of Durham Human Resources salary range. Chair Wendy Jacobs said the Governance Study may make recommendations on where the MPO should "live" and we may end up making changes to that. Damon Seils said the Governance Study does address some of these questions, but the recommendations cannot be resolved in the near future and should not hold up this process.

This item was for informational purposes; no further action was required by the MPO Board.

11. MPO Board Officer Election

Aaron Cain, LPA Staff

Chair Wendy Jacobs said a nominating committee with Karen Howard, Jamezetta Bedford, and Michael Parker was formed at the last Board meeting. Michael Parker said the nominating committee is recommending Jenn Weaver for Chair and Charlie Reece for Vice Chair. Chair Wendy Jacobs said that the privilege of serving as Chair for the past two years has been a highlight of her tenure as an elected official. Chair Wendy Jacobs acknowledged the elected leaders, MPO staff, committee members, Triangle J Council of Governments (TJCOG), the Regional Transportation Alliance (RTA), NCDOT staff, and others for their hard work and said she is proud of the work we have all done and will continue to do together. Chair Wendy Jacobs asked if there were any other nominations, and there were none.

Jamezetta Bedford made a motion to nominate Jenn Weaver as Chair and Charlie Reece as Vice Chair. Pam Hemminger seconded the motion. The motion passed unanimously.

Damon Seils said this is fantastic new leadership of the Board, and thanked Wendy Jacobs for her time and dedication as a leader. Damon Seils said the Town of Carrboro recently said goodbye to Lydia Lavelle as mayor, and acknowledged her for her contributions to the Board. Charlie Reece said he is excited to be working with Jenn Weaver to move the MPO forward next year. Charlie Reece said the past couple years have been the most difficult time to be Chair with the pandemic and he has been inspired by Wendy Jacobs' leadership. Jenn Weaver echoed thanks to Wendy Jacobs for her excellent leadership, and thanked the nominating committee and other Board members. Jenn Weaver said she looks forward to working with everyone. Aaron Cain said that after the vote, the transfer to the new chair takes place immediately.

REPORTS:

12. Report from the MPO Board Chair

Jenn Weaver, Board Chair

Chair Jenn Weaver had no additional report.

13. Report from the Technical Committee Chair

Ellen Beckmann, TC Chair

Ellen Beckmann thanked participants of the November transit plan governance study workshop.

Ellen Beckmann said some TC members met with NCDOT Integrated Mobility Division (IMD) staff in

November for a preview of revisions to Complete Streets guidelines that will be released in December.

Ellen Beckmann thanked IMD staff for holding that meeting and being proactive and accessible to us.

Wendy Jacobs asked Ellen Beckmann who was appointed to the search committee for the new director.

Ellen Beckmann said John Hodges-Copple was appointed.

14. Report from LPA Staff

Aaron Cain said Ryan Brumfield will present on the Complete Streets implementation guide at the February Board meeting. Aaron Cain reviewed some of the items planned for the January Board meeting including the MPO Governance Study consultant presentation.

15. NCDOT Reports

Lisa Mathis, NC Board of Transportation

There was no report. Wendy Jacobs said Lisa Mathis will provide information next month on the effort to bring partners together as we implement the 2050 MTP.

Brandon Jones (David Keilson), Division 5 - NCDOT

David Keilson said overall completion of the Alston Avenue project is slated for late 2022 and substantial completion of the Old Durham/Old Chapel Hill Road project is slated for April 2022. David Keilson said the detour bridge for the East End Connector is now being demolished. Wendy Jacobs asked about the accident report at Riverside High School, and David Keilson said he does not have additional information at this time.

Wright Archer (Pat Wilson, Stephen Robinson), Division 7 - NCDOT

Pat Wilson had no additional report. Pam Hemminger asked about the status of I-40, and Pat Wilson said the left lane has dropped at 15/501 going westbound on I-40, which is an improvement.

Pam Hemminger said the Estes Road project was delayed again and may not be started until March
2022, and there are concerns about that project occurring at the same time as the I-40 project. Pam
Hemminger said that nevertheless, she is excited about both projects.

Patrick Norman (Bryan Kluchar), Division 8 - NCDOT

Bryan Kluchar had no additional report.

Julie Bogle, Transportation Planning Division - NCDOT

Julie Bogle had no additional report.

John Grant, Traffic Operations - NCDOT

John Grant had no report.

INFORMATIONAL ITEMS:

16. Recent News, Articles, and Updates

There was no discussion.

ADJOURNMENT:

There being no further business before the DCHC MPO Board, the meeting was adjourned at 11:12 a.m.