DURHAM-CHAPEL HILL-CARRBORO METROPOLITAN PLANNING ORGANIZATION BOARD

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2 November 9, 2016 3 4 **MINUTES OF MEETING** 5 6 The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization Board met on 7 November 9, 2016 at 9:00 a.m. in the City Council Committee Room, located on the second 8 floor of Durham City Hall. The following people were in attendance: 9 10 Steve Schewel (MPO Board Chair) City of Durham Damon Seils (MPO Board Vice Chair) Town of Carrboro 11 Jim G. Crawford (Member) **Chatham County** 12 13 Don Moffitt (Member) City of Durham Ellen Reckhow (Member) **Durham County** 14 15 Bernadette Pelissier (Member) GoTriangle Barry Jacobs (Member) **Orange County** 16 Pam Hemminger (Member) Town of Chapel Hill 17 Jim W. Crawford (Member) **NC Board of Transportation** 18 Lydia Lavelle (Alternate) Town of Carrboro 19 20 Ed Harrison (Alternate) Town of Chapel Hill 21 David Keilson NCDOT, Division 5 22 **Ed Lewis** NCDOT, Division 7 23 NCDOT, Division 7 24 Patrick Wilson 25 Jennifer Britt NCDOT, Division 8 Julie Bollinger NCDOT, TPB 26 27 Max Bushell **Orange County** Town of Carrboro 28 Bergen Watterson 29 David Bonk Town of Chapel Hill Geoff Green GoTriangle 30 Katharine Eggleston GoTriangle 31 Terry Bellamy City of Durham 32 Ellen Beckmann City of Durham 33 34 Hannah Jacobson **Durham City/County Planning** Federal Highway Administration 35 **Eddie Dancausse** 36 Felix Nwoko DCHC MPO Andy Henry DCHC MPO 37 Dale McKeel DCHC MPO 38 **Brian Rhodes DCHC MPO** 39 Margaret Scully DCHC MPO 40 41 Pamela Thorpe-Young **NCCU** Chandra Christmas-Rouse 42 Duke Taruna Tayal VHB 43 44 45 Quorum Count: 9 of 10 Voting Members 46

Chair Steve Schewel called the meeting to order at 9:01 a.m. A roll call was performed. The Voting Members and Alternate Voting Members of the DCHC MPO Board were identified and are indicated above. Chair Steve Schewel reminded everyone to sign-in using the sign-in sheet that was being circulated.

PRELIMINARIES:

2. Ethics Reminder

Chair Steve Schewel read the Ethics Reminder and asked if there were any known conflicts of interest with respect to matters coming before the Board and requested that if there were any identified during the meeting for them to be announced. There were no known conflicts identified by MPO Board members.

3. Adjustments to the Agenda

Chair Steve Schewel asked if there were any adjustments to the agenda. There were no adjustments to the agenda.

4. Public Comments

Chair Steve Schewel asked if there were any members of the public signed up to speak. There were no members of the public signed up to speak during the meeting.

5. Directives to Staff

The Directives to Staff were included in the agenda packet for review.

CONSENT AGENDA:

6. Approval of October 19, 2016 MPO Board Meeting Minutes

Chair Steve Schewel asked if there was any discussion of the October 19, 2016 meeting minutes. Lydia Lavelle and Vice Chair Damon Seils stated that they had sent emails about minor corrections prior to the meeting. Chair Steve Schewel asked for a motion to approve the October 19,

71 2016 meeting minutes as amended. Ellen Reckhow made a motion to approve the amended minutes.

Bernadette Pelissier seconded the motion. The motion carried unanimously.

73 ACTION ITEMS:

7. 2040 MTP Amendment #3 and D-O LRT LPA (Extension to NCCU) - Public Hearing

75 Andy Henry, LPA Staff

76 Patrick McDonough, GoTriangle

At the October 19, 2016 MPO Board meeting, the MPO released an amendment to the Locally-Preferred Alternative (LPA) for the Durham-Orange Light Rail Transit system (D-O LRT) and an amendment to the 2040 Metropolitan Transportation Plan (MTP) for public comment. Both amendments are to extend the D-O LRT from Alston Avenue to a station at the North Carolina Central University (NCCU). Engineering studies have shown that the extension is technically feasible and modeling indicates that the added station will generate high ridership.

Andy Henry stated that the MPO Board would vote on the two amendments on December 14, 2016. Andy Henry distinguished between the two concurrent public comment processes, the MPO public comment process and the Federal Transit Administration (FTA)/GoTriangle public comment process which pertains specifically to the Supplemental Environmental Assessment (EA).

Chair Steve Schewel read a statement describing the two amendments and the two separate public comment periods. Chair Steve Schewel provided instructions for participating in the FTA/GoTriangle public comment process and noted that GoTriangle would be accepting comments until December 7, 2016.

Patrick McDonough noted that the extension was in response to comments received during the draft environmental impact statement (EIS), and that were made into commitments as part of the final EIS and the record of decision to study how to connect NCCU to the D-O LRT. Patrick McDonough noted that GoTriangle committed to pursuing the extension as part of the 2045 MTP process. Patrick

McDonough emphasized that the amendments were necessary for the project to qualify for federal funding. Patrick McDonough concluded his presentation by reviewing maps of the proposed LRT.

Chair Steve Schewel declared the public hearing open.

Pamela Thorpe-Young, Director of External Affairs at NCCU, expressed enthusiastic support for the NCCU extension on behalf of NCCU Chancellor Deborah Saunders White and Acting Chancellor Johnson O. Akinleye. Pamela Thorpe-Young requested that the MPO Board amend the transit plan to include the NCCU stop.

Jim G. Crawford asked Pamela Thorpe-Young about future enrollment and faculty and staff employment projections at NCCU in order to get a sense of the population that would be served by the extension. Pamela Thorpe-Young stated that there are currently 8,000 students at NCCU and the university anticipates continued student body and faculty and staff growth. She added that the stop would allow NCCU to offer programs and collaborative opportunities throughout the region, and particularly in the City of Durham. Pamela Thorpe-Young concluded that the extension to the line would benefit both on and off-campus students.

Chair Steve Schewel expressed his gratitude to Pamela Thorpe-Young and stated that the MPO Board would vote accordingly in December.

Chair Steve Schewel declared the public hearing closed.

Andy Henry stated that he would bring this item back to the MPO Board in December along with two sets of documents, a resolution for each of the amendments and a short document detailing specific changes to the 2040 MTP, in preparation for the vote.

No further action was required by the MPO Board.

8. SPOT P4.0 Division Needs Tier Project Priorities and Local Input Points

117 Dale McKeel, LPA Staff

The Durham-Chapel Hill-Carrboro Metropolitan Planning Organization (DCHC MPO) Board adopted a motion to do the following during its October meeting: 1) Extend public review and comment

period to November 9; 2) Grant DCHC MPO Lead Planning Agency (LPA) Staff the flexibility to coordinate with other MPOs, RPOs, and divisions on the assignment of Local Input Points for the Division Needs tier, and make modifications to preliminary assignment of points to maximize the number of funded projects; 3) Request that Division 8 put Local Input Points toward the NC 751/O'Kelly Chapel Road intersection; 4) Request that Division 7 put Local Input Points toward (a) Estes Drive Bike-Ped, (b) Jones Ferry Rd Sidewalk, and (c) Barnes Street Sidewalk, in that priority order; and (5) Request that Division 5 put Local Input Points toward the Duke Belt Line Trail and not put points on the NC 751 widening between NC 54 and Auto Park Blvd.

Dale McKeel stated that the deadline for entering points was extended until November 14, 2016 because of Hurricane Matthew. He also reviewed the different project level types of the Strategic Planning Office of Transportation (SPOT) program.

Dale McKeel stated that the MPO put 100 points towards the improvements to the NC
751/O'Kelly Chapel Road intersection and recommended that Division 8 put points on that project as well. The MPO has been in touch with the division engineer and Division 8 is considering the request.

Local resident Charles Ritter wrote to the MPO and requested that they focus on safety improvements to O'Kelly Chapel Road proper instead of improving the intersection due to the high number of accidents that have occurred on the road. Dale McKeel commented that no project was submitted to SPOT for improvements to the road itself. In response to a question from Chair Steve Schewel about how to proceed, Dale McKeel recommended that the LPA Staff look into the concerns that were raised in Charles Ritter's email and consider them during the next round of SPOT projects. Dale McKeel also suggested that the LPA Staff should communicate their findings about the situation to Division 8. Vice Chair Damon Seils and Dale McKeel discussed the role that the local jurisdiction might play in this process moving forward. Jim G. Crawford discussed how regional growth has affected O'Kelly Chapel Road and measures that have been taken to respond to concerns about the safety of the road. Dale

McKeel noted that there have been ongoing discussions between Division 8 and the MPO about some of the specific issues pertaining to O'Kelly Chapel Road such as the American Tobacco Trail crossing, and that the MPO is working with the North Carolina Department of Transportation (NCDOT) to find solutions to these concerns.

Dale McKeel stated that the MPO requested that Division 7 put points on three bicycle and pedestrian projects. Since the last MPO Board meeting, the Triangle Area Rural Planning Organization (TARPO) has voted to donate sixty-five local points to the DCHC MPO for operation improvements to NC 54, a project that spans both the DCHC MPO and TARPO region. The Technical Committee (TC) recommends accepting the donated points and the MPO is now requesting that Division 7 put points on this project as well.

Dale McKeel, Ed Harrison, and David Bonk discussed the source of NCDOT funding for bicycle and pedestrian projects at the division level.

Vice Chair Damon Seils and Dale McKeel discussed what the operational improvements to NC 54 might entail and other projects that were proposed for the relevant section of NC 54.

Ellen Reckhow stated that at the last Regional Transportation Alliance (RTA) meeting, there was a group discussion about long and short term improvements to NC 54. Ellen Reckhow asked whether any of the short term improvements discussed by the RTA group would be included in the operational improvements. Dale McKeel stated that he was unfamiliar with the work of the group and Patrick McDonough clarified the parameters of the NC 54 project. Ellen Reckhow and Patrick McDonough discussed the challenges that might arise in trying to make improvements to ease the congestion on NC 54. Dale McKeel clarified that the section of NC 54 being discussed was west of Carrboro, and primarily a two-lane rural roadway.

The MPO requested that Division 5 not put points on the NC 751 project between NC 54 and Auto Park Boulevard and instead put points on the Duke Belt Line Trail.

Chair Steve Schewel acknowledged Charles Ritter's comment about the O'Kelly Chapel Road project and declared the public hearing open. There were no public comments. Chair Steve Schewel declared the public hearing closed.

David Keilson, NCDOT Division 5, stated that although it seemed that the Duke Belt Line Trail would fall below the estimated funding cut off, Division 5 has received new information and is working to see if it can accommodate putting points on the project without negatively impacting other projects. Ed Harrison and David Keilson discussed how project size affects the likelihood of funding. Chair Steve Schewel clarified that the new information means that the Duke Belt Line Project would not fall below the cut off, and David Keilson stated that there was now at least a small possibility that this would be the case. David Keilson and Chair Steve Schewel discussed the timeline for finalizing point allocations. Ed Harrison and David Keilson resumed their discussion of the effect of project size on funding.

Ellen Reckhow and David Keilson discussed whether the NC 751 widening was still being included in the division's point allocation. Ellen Reckhow described a recent experience on NC 751 and concluded that the proposed widening would only speed traffic up for one stretch of the road and would lead to a bottleneck at the light of NC 751 and NC 54.

Ellen Reckhow commented on the rise of popularity of bicycling and noted that the Belt Line

Trail project would improve the safety of bicyclists in the downtown area. Chair Steve Schewel

reiterated his support for the Duke Belt Line project.

Pat Wilson, NCDOT Division 7, stated that his division would support all three bicycle and pedestrian projects suggested by the MPO, in addition to the NC 54 operational improvements project.

Pat Wilson added that the division would also support the Orange Grove Road extension project in Hillsborough. Ed Harrison inquired whether the division had the funding for all of these projects, and Pat Wilson stated that while these projects have to be programmed, funding is available.

Jennifer Britt, NCDOT Division 8, stated there were no updates for Division 8. Jennifer Britt stated that she asked the division engineer about the NC 751/O'Kelly Chapel Road project, but has not yet received a response. Jim G. Crawford highlighted some of the problems with O'Kelly Chapel Road and noted that any kind of expedited study would be helpful. Jennifer Britt stated that the speed limit has been lowered to 45 mph in the area and that there is currently a project on O'Kelly Chapel Road to do pavement markings and insert rumble strips.

Pam Hemminger made a motion to approve the final Local Input Points Assignment and approve requests to Division 5, 7, and 8 on the assignment of Division Local Input Points. Vice Chair Damon Seils seconded the motion. Vice Chair Damon Seils noted that the resolution needed to be amended to refer to "division" needs instead of "regional" needs and Dale McKeel agreed that this was the case. The motion carried unanimously.

Bernadette Pelissier made a motion to accept the donation of Local Input Points for NC 54 operation improvements from TARPO. Pam Hemminger seconded the motion. The motion carried unanimously.

9. Election of DCHC MPO Board Officers for 2017

206 Steve Schewel, Board Chair

207 Felix Nwoko, LPA Manager

Chair Steve Schewel asked for volunteers for a committee to nominate officers for the 2017 MPO Board. Bernadette Pelissier, Ellen Reckhow, Jim G. Crawford, and Don Moffitt volunteered to serve on the nominating committee.

Chair Steve Schewel suggested that the committee convene after the MPO Board meeting and officially appointed the committee.

No further action was required by the MPO Board.

REPORTS:

10. Report from the DCHC MPO Board Chair

Steve Schewel, DCHC MPO Board Chair

Chair Steve Schewel read a poem, "To Be of Use" by Marge Piercy, to the MPO Board.

11. Report from the DCHC MPO Technical Committee Chair

David Bonk, DCHC MPO TC Chair

There was no report from the DCHC MPO TC Chair.

12. Reports from LPA Staff

Felix Nwoko, LPA Staff

Felix Nwoko stated that the joint meeting with Capital Area Metropolitan Planning Organization (CAMPO) would occur at the Friday Center on November 30, 2016 at 9 a.m. Felix Nwoko reviewed the tentative agenda for the joint meeting and noted that he was trying to find speakers to discuss the implications of the disconnect between the two MPOs regarding the commuter rail. Felix Nwoko noted that the removal of the 10% cap and the corridor cap would be discussed as part of the legislative agenda.

Ellen Reckhow inquired whether the LPA Staff was going to do preliminary work on the MPO legislative agenda, and Felix Nwoko clarified that they would and that there would be a draft legislative agenda on the removal of the two caps. Felix Nwoko noted that CAMPO is also thinking through these issues and that he hoped to have a draft agenda that would be presented at the joint November 30th meeting to the MPO Board shortly.

Ellen Reckhow brought up an issue which was raised at the North Carolina Association of County Commissioners (NCACC). She stated that rural areas feel like they are not receiving enough funding, as there is too much focus on urban congestion. Ellen Reckhow pointed out that there was not enough funding to go around and that many needs are unmet all around. Ellen Reckhow stated that she hoped that the need for more resources would be discussed as part of the MPO's legislative agenda. Jim W. Crawford agreed that the lack of funding is a serious issue and stated that he was trying to convince the legislature to approve a penny sales tax and reduce the gas tax. Jim W. Crawford discussed how more energy efficient cars have reduced revenue from the gas tax, and noted that a penny sales tax would

grow with the economy and would be better suited to the needs of a growing population. Ellen Reckhow and Jim W. Crawford discussed whether Virginia recently passed a sales tax for roads.

Bernadette Pelissier proposed a discussion of public/private partnerships to resolve some of these funding issues. Felix Nwoko and Bernadette Pelissier discussed whether increasing funding for roads might take the form of a statewide transportation bond. Chair Steve Schewel stated that the MPO should advocate for more funding and not necessarily focus on how to acquire funds. Chair Steve Schewel asked Bernadette Pelissier to talk more with Felix Nwoko in order to help him to prepare for a funding discussion.

Ed Harrison commented that those attending the meeting at the Friday Center, particularly attendees from Wake County, would face heavy morning traffic and that this might help support the case for LRT. Vice Chair Damon Seils noted that the Friday Center is very accessible by public transportation.

11. NCDOT Reports:

David Keilson, NCDOT Division 5, stated that a meeting between the Department of Transportation, the City, and Traffic Engineering staff has been scheduled to discuss how to address congestion at Exit 13 of the Durham Freeway. David Keilson noted that changes should already be in place to help ease the congestion at the NC 98 exit of US 70. Ellen Reckhow asked for details about these changes and David Keilson stated that he did not currently have the relevant details.

Pat Wilson, NCDOT Division 7, stated that a public meeting for the Greensboro Street and Estes

Drive project in Carrboro will be held on Monday, November 14, 2016, to discuss a potential

roundabout. Pat Wilson stated that Ephesus Church Road is closed due to an ongoing project. Good

weather has been conducive to getting work done on the project. Ed Harrison noted that speed tables

have been put in due to this project. Ed Harrison, Pam Hemminger, and Pat Wilson discussed a

breakdown in communication that occurred leading up to this project and measures that were taken to

reroute traffic from relevant areas. Ed Harrison commended the project team leader, John Howell, for being responsive to individuals in neighborhoods affected by this project. Pat Wilson noted that John Howell would be transitioning to Alamance County after the completion of the project.

David Bonk asked for updates on the Mt. Carmel Church Road/Bennett Road project and the investigation of improvements at the Merritt Mill/Franklin Street intersection.

Pat Wilson stated that there were some historical and archeological issues associated with the Mt. Carmel Church Road/Bennett Road project, and the design of the project was adjusted accordingly. Pat Wilson stated that the archeological folks are fine with the design and that the division is awaiting information from the historical folks. Pat Wilson noted that once the division gets the historical information, they can finalize the design and purchase the necessary right-of-way in order to meet the June 2017 let date.

Pat Wilson stated that the division is exploring alternatives and looking at costs pertaining to the Merritt Mill/Franklin Street project. Pat Wilson discussed some budgetary issues pertaining to project, and noted that attempts were being made to keep Chapel Hill in the loop. Pat Wilson stated that the staff recently met and are trying to get better costs for the right-of-way and construction of the project. Pam Hemminger asked about the specific alternatives that were being considered and Pat Wilson explained how costs associated with one potential solution, a roundabout, would drive up overall project costs exponentially. Pat Wilson noted that one alternative, although unfavorable, may be to do nothing until a different type of project could be considered for the next round of SPOT.

Vice Chair Damon Seils noted that this would affect both Chapel Hill and Carrboro. Vice Chair Damon Seils asked for and received clarification about the time of the meeting.

Pam Hemminger asked for an update about the roundabout at Pope Road, Old Durham Road, and Old Chapel Hill Road. Dale McKeel stated that this was part of the Old Durham - Old Chapel Hill

Road project and that the Durham section of the project, which extends from Garrett Road to Pope Road, is scheduled to be let in February 2017.

Jennifer Britt, NCDOT Division 8, stated that the O'Kelly Chapel Road project has been let, and that Clark Pavement received the contract. She noted that the project, which is for 6-inch wide edge line and rumble/thermo markings, is expected to be complete by July 30, 2017. Jennifer Britt stated that the resurfacing contract for Farrington boat access is about 50% complete. Jennifer Britt also noted that the construction of a southbound left turn lane on NC 751 at New Hope Church Road was just let and the scheduled completion date is February 27, 2018.

Julie Bollinger, NCDOT Transportation Planning Branch, discussed the impact of the Reorganization Through Reduction (RTR) program on her branch. She noted that they have lost nine people and eight vacancies through the voluntary RTR program, and that they will lose an additional two people in order to meet the goal of reducing the department by eleven people. Julie Bollinger stated that planning staff has been reduced from thirty to twenty-two in her division. Julie Bollinger stated that a reorganization plan should be available by November 14, 2016.

Julie Bollinger noted that duties might shift for some members of her branch and that the division may rely more on consultants in the future, but that this should not affect the MPO in a noticeable way.

There was no report from NCDOT Traffic Operations.

INFORMATIONAL ITEMS:

12. Recent News, Articles, and Updates

Ed Harrison read an excerpt from a Garrison Keillor essay about a public figure.

Chair Steve Schewel introduced Aaron Cain, a new member of the MPO staff.

310 ADJOURNMENT:

There being no further business before the DCHC MPO Board, the meeting was adjourned at 10:22 a.m.